COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

APPROPRIATIONS COMMITTEE
BUDGET HEARING

STATE CAPITOL
HARRISBURG, PA
MAIN CAPITOL BUILDING
140 MAJORITY CAUCUS ROOM

TUESDAY, FEBRUARY 18, 2020

DEPARTMENT OF REVENUE

AND
THE PENNSYLVANIA LOTTERY

BEFORE:

HONORABLE STAN SAYLOR, MAJORITY CHAIRMAN HONORABLE MATT BRADFORD, MINORITY CHAIRMAN HONORABLE ROSEMARY BROWN HONORABLE LYNDA SCHLEGEL-CULVER HONORABLE SHERYL M. DELOZIER HONORABLE GEORGE DUNBAR HONORABLE JONATHAN FRITZ HONORABLE MATT GABLER HONORABLE KEITH J. GREINER HONORABLE SETH GROVE HONORABLE MARCIA M. HAHN HONORABLE DOYLE HEFFLEY HONORABLE LEE JAMES HONORABLE JOHN LAWRENCE HONORABLE JASON ORTITAY HONORABLE CLINT OWLETT HONORABLE CHRIS QUINN HONORABLE GREG ROTHMAN HONORABLE JAMES STRUZZI HONORABLE JESSE TOPPER HONORABLE JEFF WHEELAND HONORABLE RYAN WARNER HONORABLE MARTINA WHITE HONORABLE DONNA BULLOCK HONORABLE MORGAN CEPHAS

Pennsylvania House of Representatives
Commonwealth of Pennsylvania

1	(Continued)
2	HONORABLE CAROLYN COMITTA
3	HONORABLE AUSTIN DAVIS HONORABLE ELIZABETH FIEDLER
4	HONORABLE MARTY FLYNN HONORABLE ED GAINEY
5	HONORABLE PATTY KIM HONORABLE STEPHEN KINSEY
6	HONORABLE LEANNE KRUEGER HONORABLE STEPHEN MCCARTER
7	HONORABLE BENJAMIN SANCHEZ HONORABLE PETER SCHWEYER
8	NON-COMMITTEE MEMBERS
9	HONORABLE MIKE PEIFER
10	HONORABLE GARY DAY HONORABLE BRIAN SIMS
11	HONORABLE SCOTT CONKLIN HONORABLE HARRY READSHAW
12	HONORABLE JAKE WHEATLEY HONORABLE STEVE SAMUELSON
13	COMMITTEE STAFF PRESENT:
14	DAVID DONLEY MAJORITY EXECUTIVE DIRECTOR
15	RITCHIE LAFAVER MAJORITY DEPUTY EXECUTIVE DIRECTOR
16	ANN BALOGA
17	MINORIT EXECUTIVE DIRECTOR TARA TREES
18	CHIEF COUNSEL
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flag.

MAJORITY CHAIRMAN SAYLOR: We're going to get started here. Okay. I want to start each week by doing the Pledge of Allegiance, so if everybody will rise, we'll the pledge to the

(Pledge of Allegiance was recited.)

MAJORITY CHAIRMAN SAYLOR: So today marks the first day of three weeks of budget hearings. And the focus of the hearings, of course, is the Governor's budget proposal for the upcoming fiscal year. Once again, we're utilizing the five-minute clock, as you can see. Hopefully everybody can see the clock that we have.

During the question-and-answer period, each member of the Committee will have five minutes to ask and receive any answers to their questions. The clock will start with a green light, and at 30 seconds remaining, the yellow light will turn on, which will indicate it's time to wrap up your final thoughts. Then the light will turn red and your time has expired.

I will in certain instances give extended chances for the questioner or the, in

most cases, the person responding to the question to finish up their answers. Chairman Bradford and I will work together to try and coordinate that as best we can, to be as fair as possible. And then we will, if needed, we will plan to do a second round, if needed.

During these hearings, we as the

Committee do expect testifiers who appear before
us to answer our questions when asked. And the
purpose of answering questions in this public
setting is so that the members of the Committee,
the audience, and the public watching at home can
hear the answers. I once again reserve the right
to call a testifier or the Budget Secretary to
reappear before the Committee, and each testifier
has the instruction to bring any and all
necessary staff to these hearings to ensure all
questions will be answered.

So before we begin today, I'd like to have each member introduce themselves. We'll start to my right.

MINORITY CHAIRMAN BRADFORD: Thank you, Chairman.

I'm Matt Bradford, Democratic Chair,
Montgomery County, 70th District.

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REPRESENTATIVE KIM: My name is Patty 1 Kim, State Representative for the 103rd District, 2 Dauphin County. 3 REPRESENTATIVE READSHAW: I am State 4 Representative Harry Readshaw, representing the 5 36th Legislative District in Allegheny County. 6 REPRESENTATIVE CONKLIN: Scott 7 Conklin, representing the 77th District, home of 8 Penn State University and Centre County. REPRESENTATIVE KRUEGER: 10 Krueger, representing the 161st District in 11 Delaware County. 12 REPRESENTATIVE SIMS: Brian Sims, the 1.3 182nd District in Center City Philadelphia. 14 REPRESENTATIVE SCHWEYER: 15 Schweyer, 22nd Legislative District, city of 16 Allentown, Lehigh County. 17 REPRESENTATIVE COMITTA: Good morning. 18 19 Carolyn Comitta representing the 156th in Chester County. 20 21 REPRESENTATIVE MCCARTER: Representative Steve McCarter, 154 District in 22 23 eastern Montgomery County. REPRESENTATIVE DAVIS: Representative 24 Austin Davis, 35th District, Allegheny County. 25

REPRESENTATIVE GAINEY: Representative 1 Ed Gainey, 24th Legislative District, city of 2 Pittsburgh. 3 REPRESENTATIVE SANCHEZ: 4 Representative Ben Sanchez from the 153rd 5 District in eastern Montgomery County. 6 REPRESENTATIVE BULLOCK: Good morning, 7 Representative Donna Bullock, parts of north and 8 west Philadelphia, 195th District. 10 REPRESENTATIVE FLYNN: Good morning, Representative Marty Flynn, 113th 11 everyone. District, Lackawanna County. 12 REPRESENTATIVE FIEDLER: 1.3 Representative Elizabeth Fiedler, 184th District, 14 south Philadelphia. 15 REPRESENTATIVE DUNBAR: Representative 16 George Dunbar, Westmoreland County, 56th 17 District. 18 19 REPRESENTATIVE PEIFER: Good morning, Mike Peifer. I represent the 139th District, 20 which includes portions of Pike and Wayne 21 Counties. 22 REPRESENTATIVE STRUZZI: Good morning. 23 Jim Struzzi, 62nd District, Indiana County. 24 REPRESENTATIVE JAMES: Good morning. 25

My name is Lee James. I represent all of Venango 1 County in the great northwest and a portion of 2 Butler County. 3 REPRESENTATIVE GREINER: Good morning, 4 everyone. Keith Greiner. The 43rd District, 5 which is eastern Lancaster County. 6 REPRESENTATIVE WHITE: Good morning. 7 State Representative Martina White from 8 Philadelphia County, far northeast. Thanks. 10 REPRESENTATIVE OWLETT: Representative Clint Owlett. I serve the 60th District, which 11 is Tioga County and parts of Potter and Bradford 12 County. 1.3 14 REPRESENTATIVE TOPPER: Jesse Topper, 78th District, Bedford, Fulton, and Franklin 15 Counties. 16 REPRESENTATIVE ROTHMAN: Good morning, 17 Greg Rothman, the 87th District, Cumberland 18 19 County. REPRESENTATIVE DELOZIER: 20 Good 21 Sheryl Delozier, the 88th District, Cumberland County. 22 23 REPRESENTATIVE CULVER: Good morning. Linda Culver, the 108th District, Northumberland 24

and Snyder Counties.

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REPRESENTATIVE HAHN: Good morning. 1 Marcia Hahn, 138th District, Northampton County. 2 REPRESENTATIVE BROWN: Good morning. 3 Rosemary Brown, 189th District, Monroe and Pike 4 Counties. 5 Jeff REPRESENTATIVE WHEELAND: 6 wheeland, 83rd District, comprising Williamsport, 7 the home of Little League Baseball. 8 REPRESENTATIVE ORTITAY: 9 Jason Ortitay, 46th District, Allegheny and Washington 10 Counties. 11 REPRESENTATIVE GABLER: Good morning. 12 Matt Gabler, 75th District, Elk and Clearfield 1.3 Counties. 14 REPRESENTATIVE LAWRENCE: Good 15 morning. John Lawrence, I serve southwestern 16 Chester County and a part of Lancaster County. 17 REPRESENTATIVE QUINN: Good morning. 18 19 Representative Chris Quinn, 168th Legislative District, Delaware County. 20 21 REPRESENTATIVE GROVE: Seth Grove, 196th District, York County. 22 23 REPRESENTATIVE HEFFLEY: Doyle Heffley, 122nd District, Carbon County. 24 REPRESENTATIVE WARNER: Representative 25

Ryan Warner, Fayette and Westmoreland Counties.

REPRESENTATIVE FRITZ: Morning.

Jonathan Fritz, 111th Legislative District,

comprising Wayne and Susquehanna Counties.

Thanks for being here.

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MAJORITY CHAIRMAN SAYLOR: All righty.

Representative Gary day is with us also. Gary.

I'm Representative Stan Saylor from
York County and Chairman of the Appropriations
Committee. I also want to recognize Dave Donley,
who's our Executive Director to my left; and also
the Democratic Executive Director, Anne Bologa,
who is here as well. Sorry, Anne.

So with that, Mr. Secretary, if you would introduce who is with you and then I'll swear whoever is going to testify in.

SECRETARY HASSELL: Thank you.

Mr. Chairman. My name is Dan Hassell, Secretary of Revenue. And with me to my right is Drew Svitko, Executive Director of the State Lottery. To my left is Amy Gill, Deputy Secretary for Tax Policy, and Christin Heidingsfelder, who is Deputy Secretary for Administration.

MAJORITY CHAIRMAN SAYLOR: Very good.

Those that are going to testify, if you would please rise and raise your right hand.

(Testifiers were sworn en masse.)
MAJORITY CHAIRMAN SAYLOR:

Mr. Secretary, I will let you make any quick opening comments you would like, and then we'll proceed to questions.

written testimony, Mr. Chairman, with some details about the activities of the Department over the last year and our plans for the future, and so I won't belabor that point. We have been hard at work over the last year putting in place a modernization effort throughout the Department with new technology, reorganization of our staff and multiple efforts in order to make the Department more efficient and more effective and we plan to continue those efforts in the coming year with your support.

So I turn it back over to you.

MAJORITY CHAIRMAN SAYLOR: Thank you.

The first person I'm going to recognize is

Representative Dunbar.

REPRESENTATIVE DUNBAR: Thank you,
Mr. Chairman. And welcome, Secretary.

I know this is the fifth time in six years we're going to have this conversation. In years past, I called it Groundhog Day because we were always talking about the same thing, combined reporting. And unfortunately, we're going to go there again. But this year, it's not so much Groundhog Day because it's a little bit different. Every other year's projection for the first fiscal -- for the first year, for that first budget year, has had either a negative revenue effect or no revenue effect.

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This year, it seems that the Governor is proposing additional revenue from combined reporting, a proposal of \$238.8 million, which is the exact same proposal as last year, where it was minus \$7.2 million. And I guess when I look at it, it was very confusing to me, and it's like what's changed, what is different, why's the proposal different, or are we just trying to balance the budget with a plug number.

SECRETARY HASSELL: And I'm going to ask Amy Gill to respond to that question.

DEPUTY SECRETARY GILL: Yes, thank you. The difference this year is that we had actual return data from tax year '18 of how

corporations responded to the Tax Cut and Jobs Act. If you'll remember, that Federal act broadened the base and lowered the rate at the Federal level. At the State level, the effect was a broader base.

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estimated payments, corporations that were anticipating an increase in tax actually did pay more in March and June than we had previously thought would happen. The prior proposal assumed that corporations would react first to the rate cut and that is why you actually saw decreased revenue in the first two months. After seeing actual Federal return data and how PA corporations reacted to that, we made the assumption that companies that knew their taxes would increase due to combined reporting would begin to increased their estimated payments in March and June of that year.

REPRESENTATIVE DUNBAR: So this is an assumption we didn't make in '15-16. We didn't make it in '18-19. We didn't make it in '18-19. We didn't make it in '19-20, and we're going to make the assumption that corporations are going to remit dollars -- estimated tax payments to

safe harbor themselves; is that what you're saying?

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SECRETARY HASSELL: And that -- I think a fair way to characterize that is that the Department now has access to new better data about actual behavior of corporations. The previous estimates may have been a little too cautious in terms of how the cash would arrive under the new system, but now with better information, we're able to make that change.

REPRESENTATIVE DUNBAR: And I would suggest, have we looked at HB 1445, which is Representative Daley's bill, which is the combined reporting legislation that is out there. I would assume that would be your vehicle.

And are you aware that on page 18 of that bill, it exempts corporations from making safe harbor payments?

SECRETARY HASSELL: I -- I'm not aware of that.

REPRESENTATIVE DUNBAR: And I'm -- not to step on Representative Daley's toes. And I do have a great deal of respect, but it is very specific that -- in that bill on page 18 that it says that corporations that have to make

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estimated payments don't have to make them until the fourth quarter of the year, of the tax year. So again, we would net zero based upon HB 1445.

SECRETARY HASSELL: Well, we should look at that language.

REPRESENTATIVE DUNBAR: And I would urge that to happen. And I'm not really sure, Amy, how -- what percentage of returns did you actually see to judge that all corporations would start safe -- make safe harbor payments because I know it can't be every one?

DEPUTY SECRETARY GILL: No, it wasn't everybody. We looked at the actual 2018 estimated payments that came in through calendar year '18, and then synced it up with the returns that were filed in either May or November of 2019. I can get you the percentage. I don't know offhand.

REPRESENTATIVE DUNBAR: I would appreciate that.

DEPUTY SECRETARY GILL: Even if only a small percentage of corporations reacted, if the large companies send in earlier estimated -- send in the estimated payments to avoid having one large payment due at the end of their year,

it would make a difference in the numbers. An that's what we saw with the return data.

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REPRESENTATIVE DUNBAR: And over the years, we've had discussions about various numbers, how different proposals are out -- different estimates have been out there for what type of revenue would be generated by this. The one that I always bring up, and since we'll be talking with them this afternoon, is the IFO. The IFO has always stated that it's between 8 to 12 percent of corporate net income taxes expected return.

Have you -- which is far less than what you're projecting. Have you had any discussions with the IFO about this revenue estimate?

SECRETARY HASSELL: The Department has discussed those estimates with the IFO on multiple occasions. And the short answer is that the IFO, frankly -- and this is not a criticism, but the way the system works is they do not have access to actual tax return data and we do. The estimates that we have used in this situation have been drawn from a model that combines actual returns from a combined reporting state matched

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to actual returns filed in Pennsylvania to see what the difference in the tax rate is -- excuse me, a difference in the tax base.

And with all due respect to them, they don't have access to that data. So the model that is used to estimate the change in the tax base has not changed.

REPRESENTATIVE DUNBAR: And --

SECRETARY HASSELL: The only thing you're seeing that's different now is assumptions about how cash receipts in the initial periods would -- would be affected.

appreciate your answers. And I know we are out of time, but I did want to caution that I understand these are estimates. I understand these are estimates. And I came from construction, where our whole life was based upon estimates and we realized if we screw up one estimate, we could be pushing ourselves off a fiscal cliff. I urge you to double check, triple check, quadruple check.

We're balancing our budget upon this assumption and it's a huge number. So I would really appreciate to see the numbers that you

have that you came to that conclusion so we don't fall off a fiscal cliff ourselves. Thank you.

SECRETARY HASSELL: Thank you.

MAJORITY CHAIRMAN SAYLOR:

Representative Gabler.

REPRESENTATIVE GABLER: Thank you very much, Mr. Chairman. And thank you, Mr.

Secretary. Just one follow-up to Representative
Dunbar's discussion.

You mentioned that you're not familiar with the currently existing proposal, the specifics of HB 1445. Since the Governor's budget is predicated upon combined reporting, when will we see some language from the administration on what the administration's language would look like on combined reporting?

SECRETARY HASSELL: My statement was that I'm not familiar with the specific line that was referred to here because I, frankly, don't carry around a 40-page bill in my head, but we will certainly take a look at that and just make sure that the language does exactly what it's supposed to do.

REPRESENTATIVE GABLER: Appreciate that, Mr. Secretary.

I wanted to switch gears here a little bit because I think that certainly the conversation that we need to have this morning is looking at the policy proposals contained in the Governor's budget and the revenue assumptions that come out of those and make sure that they're based on reality as opposed to maybe trying to chase after a spending desire.

wage proposal. I know that minimum wage is a policy discussion, that the merits of it can be discussed in other forms, but specifically the revenue assumption that the administration is making based on that is something I'd like to discuss. And for a little bit of context, I understand that staff had initiated a conversation immediately following the Governor's budget address, an e-mail was sent February 5th, the day after. As of February 10th, the response from the administration said that the Department is still reviewing materials and will get back to you as soon as practically possible.

And the question was, what is the breakdown of the administration's estimate for the revenues that we would see from the different

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components of taxes based on the minimum wage proposal, how much of that would come from sales tax, how much of that would come from PIT, and also, what impact would it have on the CNI?

DEPUTY SECRETARY GILL: Yes. So in the first year, the total increase would be \$133 million; \$54 million of that is from the personal income tax, and \$79 million of that is from the sales and use tax impact.

REPRESENTATIVE GABLER: Thank you very much.

So do those estimates account for the fact that employers would see a difference in their taxable income? When you increase wages, that causes a decrease in an employer's taxable income. So whether that's a pass-through entity, that would be an impact on the PIT. If it's a corporation, then it would be on the CNI.

Is that accounted for in those estimates?

DEPUTY SECRETARY GILL: Yes, it is. We looked at the impact of both business income and the increased wages and netted that against each other. We're still working on providing a breakdown to you, but that impact is included.

We're simply trying to tease out each part of it.

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REPRESENTATIVE GABLER: Okay. So does that mean that there's an assumption that businesses would essentially just increase prices to make up the difference, rather than seeing a decrease in revenues?

DEPUTY SECRETARY GILL: No, we don't have that in there. The sales tax increase comes from increased wages. So when you give a million people a pay raise increase, they will then have increased purchasing power and be able to purchase more taxable goods.

REPRESENTATIVE GABLER: Okay. I am a little bit confused how there can be a number, but not a breakdown. So I would appreciate that follow-up information because that's a little bit concerning to me. I still think that when we're looking at this, we see a Governor's proposal that comes out, that has obviously a bunch of aspirational spending ideas, and then we have these policy changes. And it seems that there's a little bit of massaging that was done to make the numbers match the spending as opposed to what the economic reality would be. Because the other thing that we discussed last year with the IFO,

and we can get into this maybe with them as well, is historically the analysis from the IFO has always told us that there would be a reduction in the number of available jobs in the Commonwealth based on a policy change like this.

Has there been any analysis done on what the IFO is saying, as far as a projection of an immediate increase, in this case from our current rate to \$12 an hour, would -- I believe last year, the estimate was 33,000 jobs would be lost.

What would that impact be on our PIT in the State?

DEPUTY SECRETARY GILL: Well, we're not anticipating job losses. Many studies show that there are no job losses associated with the minimum wage. There was a recent article in The New York times that compared job growth in New York compared to job growth in Pennsylvania, especially along the border. New York has consistently raised its minimum wage over the last few years.

What the study found is there was no significant change in job growth, either in Pennsylvania or New York, as part of the minimum

wage.

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REPRESENTATIVE GABLER: All right. I appreciate the projections that you're making. I'd be looking forward to seeing some of the further back-up information behind the discussions. I look forward to seeing those numbers and the breakdowns, and I appreciate the opportunity to start the conversation.

Thank you very much.

MAJORITY CHAIRMAN SAYLOR:

Mr. Secretary, I'm going to follow up in that.

The biggest problem this Committee has in drawing up a budget is a lot of talk, but very few details on any of these kinds of things. And for you to disagree with where the IFO is on a number of these numbers without seeing the exact draft and the statistics that you're citing, it does not give this Committee a lot of assurance that those dollars are there. We really need to see those details.

So we would hope that we will see the Governor's proposal on the CNI combined reporting and the statistics on minimum wage, as well, because there are multiple reports out there that conflict with what you're saying today. So we

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need to see the studies. We need to see the conflicts that you -- where you're getting your numbers from so we can better evaluate those kinds of things. All right.

Representative --

SECRETARY HASSELL: Mr. Chairman, we will provide to you all of the information that we have on those subjects.

MAJORITY CHAIRMAN SAYLOR: Thank you. Representative Bradford.

REPRESENTATIVE BRADFORD: If I can, I might tell my fellow chair that I would look at some of the discussion in the Senate where they passed the minimum wage increase. I think the Senate did a good job of putting a thoughtful consideration --

MAJORITY CHAIRMAN SAYLOR: The Senate is not the House Appropriations Committee, and we do our own homework over here. So I would remind the Chairman of the Democratic Appropriations Committee that we do our own research to make sure the information is accurate and correct.

So with that, I will proceed to Representative Bullock.

REPRESENTATIVE BULLOCK: Thank you,

Chairman.

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Good morning. I'm over here. Good morning.

So I have two sets of questions, which I'll ask up front and then allow you to answer them. My first set of questions, you're probably familiar with. I ask them every year in regards to our workforce diversity and what it looks like. I recall last year I believe you reported about 21 percent of your workforce being minority male and minority female.

Can you explain any increases or decreases in that amount and why, and what efforts you are taking to diversify your work force?

And also, in that line of questioning, what percentage of your workforce are minority that are in management, executive, or supervisory roles?

Second set of questioning is around our tax credit policies. We use tax credits as a to policy to promote ideals and priorities. And often through these tax credits or other tax increases, we can allow for certain programs and activities here in the State. But any time there

is tax fraud or abuse, it hurts our working families who end up paying their unfair share of the load. A recent grand jury investigation revealed a fraud or an abuse of the tax credit programs and I would like to know what is the Department doing to address the recommendations of the IFO report, as well as this grand jury investigation to reduce the chance of fraud in the future, to improve the tax credit program, and to, you know, address any inefficiencies to save taxpayer dollars.

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What are you doing and what would you recommend the legislature do to improve the system, as well?

SECRETARY HASSELL: Okay. I'm going to ask Christin Heidingsfelder to respond to the first part.

DEPUTY SECRETARY HEIDINGSFELDER:

Thank you for the question regarding our diversity efforts. The Department is very proud of our improvements in this area. We continue to be solid in our work force diversity with respect to representation higher than the Commonwealth totals as an agency. The State Government Workforce Statistics Report published in July of

2019 shows Revenue at 23.5 percent minorities, with the Commonwealth total at 15.4 percent. With regard to females, Revenue is at 50 percent, and the Commonwealth is a 41.2 percent. In addition to diversity in total, the Department of Revenue is committed to providing equal opportunities for our employees to advance within the Department.

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Our annual equal opportunity plan, which is submitted to the OA each March continues to show our minority representation at the rank and file and executive levels significantly higher than EEO job market availability percentages. In the 2019 EEO report, we were underrepresented for minorities in this first line supervisor positions. We implemented several programs to provide opportunities for employees to enhance their qualifications.

we're happy to report that this year, we're greater than the availability percentages in the first line level supervisory positions. In the management category, we continue to improve each year. However, we're still underrepresented with respect to minorities.

We'll continue to provide growth opportunities so

our employees will be more qualified to move into supervisory and management roles. Some examples of some things that we did in -- between last year and this year to show the improvement, we have participated heavily in the Governor's Lean movement. And that encourages rank and file and first level supervisory employees to look at their business processes, suggest improvements to those processes, and implement those improvements. So that has given those rank and file and first level employees some great experience in running projects and giving them experience that qualifies them for higher positions.

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we also, in our temporary tax season employees, we have rank and file employees take on supervisory roles over the tax season temps, and that gives them some experience as supervisors that better qualifies them for supervisory positions later. We have frontline focus groups, where our deputies meet directly with representatives from the frontline team and that gives them some experience in interacting with the executive staff and really -- they also then represent the executive office when they go

back to their frontline counterparts and give an update on what was discussed in the meetings. So it gives them some experience in running meetings.

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We have a very good mentoring program in the Department of Revenue that also helps to better qualify our employees for moving up, and we've worked on our leadership development program in the last year and we're going to continue improving that, as well in the coming year.

SECRETARY HASSELL: The second part of the question was about the tax credit fraud grand jury report. This is something that -- this is a circumstance that our staff discovered in the course of routine review of tax credit applications in the fall of 2017, so more than two years ago. At that time, we formed a task force in order to look closely into that situation and develop the facts. And then we turned all of that information over to the Attorney General's Office, and they took it to a grand jury. And subsequently, that credit report that you referred to was released, along with indictments for the individuals responsible.

And your question was what has the Department done about it. We've done multiple things that we're able to do within our administrative authority. In -- one major step was to get away from paper applications for research and development tax credits in particular, asking all of the applicant to fill out an application online, which allows us to get their information more quickly and begin an analysis of the data as soon as possible.

We have trained our staff and dedicated some of our audit and analyst resources to reviewing those applications as they come in every year in order to filter out any fraudulent activity. However, there are limits to what we can do. And some of the grand jury recommendations suggested legislation in this area in order to strengthen the system and prevent fraud in the future. And some of those recommendations were to give the Department more time to review the applications so that we can be sure that people are who they say they are, to license and train the credit brokers who are the interface often between credit applicants and the Department, to make sure that if they have

information indicating that an application is 1 fraudulent, that they would raise that to our 2 attention, and some other applications. There 3 were a total of six recommendations in the 4 5 report. So I hope that's responsive to your 6 question. 7 REPRESENTATIVE BULLOCK: Yes, it is. 8 Thank you very much. Thank you, Mr. Chairman. 10 REPRESENTATIVE DUNBAR: Thank you, 11 Representative. 12 Next will be Representative White. 1.3 REPRESENTATIVE WHITE: 14 Thank you. I just had a couple of quick 15 questions. The current General Fund revenues are 16 actually above estimate by \$158.5 million through 17 January. And both you and the IFO are 18 19 anticipating the revenue surplus to grow by June 30th. 2.0 which tax collections are doing well 21 and why? And which tax collections are not 22 performing well and why? 23 SECRETARY HASSELL: The corporate 24

taxes, in general, have been coming in somewhat

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low this year, below estimate, still slightly 1 above the prior year, but the estimate was 2 somewhat higher. However, that's more than made 3 up for by strong collections in sales tax and in 4 personal income tax. And so as we go into the 5 tax season now this spring and April so that 6 we're hoping that that somewhat above-estimate 7 trend continues and we can hit the budget 8 estimates that are in the Governor's budget. 10 REPRESENTATIVE WHITE: Okay. Are there any particular ones that are not performing 11 well? 12 SECRETARY HASSELL: I mentioned the 1.3 14 corporate tax. REPRESENTATIVE WHITE: Just that one? 15 SECRETARY HASSELL: That would be the 16 main thing. 17 Amy, do you want to add anything to 18 19 that? DEPUTY SECRETARY GILL: Most of 20 No. it is the corporate net income tax. 21 REPRESENTATIVE WHITE: 22 okay. 2019-2020 revised revenue estimate is \$41.3 23 million lower than the IFO's revised estimate. 24

And your 2020-2021 budget revenue estimate is

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also lower than the IFO estimate by \$169 million when comparing it on a current tax law basis. This results in a \$210.3 million less than the IFO over the two-year period. More than half of this difference is attributed solely to the estimated collections from insurance premium tax and financial institutions taxes.

What is the reason that you are forecasting insurance premium tax collections to decline by 5.3 percent in '19-20, followed by another decline of 9.5 percent in 202-21?

SECRETARY HASSELL: Amy.

DEPUTY SECRETARY GILL: We're looking, I believe, at industry trends and also actual tax return data. I believe we also have built in a few credit effects.

REPRESENTATIVE WHITE: Could you elaborate on the credit effects?

DEPUTY SECRETARY GILL: There's an Innovate PA credit that is currently being used. I believe that would be affecting some of this. The other area that we're lower is CNIT. So generally, for corporate tax, we seem to be lower than the IFO.

REPRESENTATIVE WHITE: Well, in

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collections, what is the reason for the decline 2 of the 2.2 percent in '19-20 followed by that 3 mild increase of 2.9 percent in '20-21? 4 DEPUTY SECRETARY GILL: I think I'll 5 have to get back to you on that. 6 REPRESENTATIVE WHITE: 7 okay. DEPUTY SECRETARY GILL: It's one of 8 the smaller taxes, and I don't have that off the top of my head. 10 REPRESENTATIVE WHITE: Fair enough. 11 Ι just wanted to get some clarity on that because 12 there's, you know, a significant decline and then 1.3 there's a tiny increase there on the other tax. 14 So I appreciate -- I appreciate it. 15 16 Thank you. REPRESENTATIVE DUNBAR: Thank you, 17 Representative. 18 19 Next will be Representative Kim. REPRESENTATIVE KIM: Hey, Secretary. 20 21 Thank you for being here. And Miss Gill, I appreciate your talk 22 23 and your responses on an increase in minimum wage. I'm glad to see the Governor has put it 24 back in the budget. He has several priorities 25

regards to the financial institutions taxes

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for this budget, and I think that a higher minimum wage would hit pretty much all of the targets, the goals, investing in our children, building the nation's strongest workforce to keeping Pennsylvania safe and protecting our most vulnerable.

We're talking about projections. I mean, that's what a budget is, is projections. So can you tell me how you came about the \$233 million? I know that you answered Mr. Dunbar's question, but when it comes to the breakdown of PIT and the sales tax, what formula did you use? Were you conservative? How did you get -- I just want to break it down even more, in terms of how you got those numbers.

DEPUTY SECRETARY GILL: We began by used publicly available data, which would be the 2017 American Communities Survey, the 2016 Economic Annual Survey, the Consumer Expenditure Survey from the Bureau of Labor Statistics, and we used a study from the Congressional Budget Office on the effects of employment and family income.

So the first thing we looked at is which workers are currently making less than the

minimum wage. We excluded individuals who are unemployed, self-employed or working without pay, or are under 16 years old. We also excluded workers making less than current minimum wage, who do not work in the tip sectors. So for the first impact, we used the hourly wage estimated, using weeks worked, usual hours per week, and wage and salary earned in the last 12 months.

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We assumed that workers making less than the proposed wage will have the hourly wage increased to the proposed level. There will be no other changes for other workers. The increase in the wage results in increased PIT remittances and reduced tax forgiveness. So for this part of the personal income tax, using the micro data, we simulated how much their income would increase, how much increased PIT we would get from that, and also the effect of tax forgiveness.

Increasing the minimum wage has a savings in that it does push people out of tax forgiveness and into paying personal income tax because their wages have gone above the low level for tax forgiveness. We also looked at what percentage of workers are employed by small businesses, and we assumed that that wage

increase would effect the business owners. To use the sales and use tax impact, we took personal records. We matched them with the household records. We then distributed the

population across the income bands.

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The Bureau of Labor Statistics' data indicated what proportion of household income is spent on taxable goods by income level. So we had to estimate of a household's income, how much do they spend on taxable goods. So when they're assumed to have increased income, that also be flow through and increase their sales tax remittances.

And finally, while we're not anticipating any employment losses, and most studies show that there are no losses, either insignificant, to be conservative, we did use the Congressional Budget Office data and simulated a small effect of a job loss. It's very insignificant compared to the over a million people who will have their wages increased.

REPRESENTATIVE KIM: So thank you for that answer. And in the Governor's proposal, the minimum wage would increase every year until it hits \$15.00 an hour.

So the revenue would be more than \$133 1 million in the years after; is that correct. 2 DEPUTY SECRETARY GILL: Yes. Bv the 3 final year, we estimated that it would be over 4 \$300 million in additional revenue. 5 REPRESENTATIVE KIM: Miss Gill, did 6 you do any calculations -- the Senate passed a 7 8 bill that would raise the minimum wage to \$9.50 an hour in two years. Did you calculate how much revenue that would -- if not, if I could get the 10 number, I'd like to see the difference, you know, 11

if we do pass that in the House.

Do you have that -- the calculations of how much the revenue of \$9.50 would be in Pennsylvania?

DEPUTY SECRETARY GILL: We could provide those for you.

REPRESENTATIVE KIM: Okay. Great. Thank you so much.

So you know, the \$133 million, it doesn't sound like you picked this number out of the air. It was calculated pretty carefully with all of your research, and I appreciate your due diligence. Thank you.

Thank you, Mr. Chairman.

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REPRESENTATIVE DUNBAR: Thank you, Representative.

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Next will be Representative Greiner.

REPRESENTATIVE GREINER: Thank you,
Mr. Chairman. Thank you, Mr. Secretary for being
here.

I want to switch gears, get away from the tax issue directly and get more into an issue that could affect a lot of Pennsylvanians, and that has to do with the recent letter ruling that had come out on January the 31st, stating that if a member in a professional association -- in a professional association receives taxable, tangible property or taxable services in exchange for the membership fee, then the membership fee is subject to a sales and use tax.

Now, it is brought to my attention -my understanding was that it had been posted on
your -- publicly on your website, but then later
the link was taken down and it is no longer
available. And I guess I have a series of
questions here about this.

why had the letter ruling been posted on the Department's website and then removed at a later date? And what is the current status of

the letter ruling?

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What is the Department's interpretation of the taxability of membership fees, because this is where this could affect a lot of Pennsylvanians, taxable or not taxable? What type of membership fees are we talking about?

Are we -- a lot of people have gym memberships, book clubs, AARP, AAA. There's a lot -- you know, we all belong -- and sometimes we get something in return, social clubs, veterans clubs. And I guess I -- you know, is there going to be a difference between organizations that hold themselves out as not for profit or for profit, and I guess I just need to understand whether, you know, something was up that's been taken down.

Can you give me some insight as far as how this is going to be handled moving forward?

SECRETARY HASSELL: Yes. So first of all, let me address what this document is. A letter ruling results from a taxpayer writing to our Office of Chief Counsel and asking for advice on a particular issue and providing the facts of their specific situation. And there is --

there's a standard format that a letter ruling is issued with that cites our regulation. The letter ruling, by definition, addresses that one taxpayer and their specific facts and no one else. The regulation says that a letter ruling is good, is usable by that taxpayer for a period of five years and then it lapses. So there are some parameters within which these things happen.

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The tax practitioners frequently ask us to make sure that redacted copies of letter rulings are posted on our website, and we try to do that. There are many out there. Not -- and again, it's not that they apply to anyone else, but I'm sure that practitioners like to see the Department's thinking on a particular issue.

In this particular case, this was addressing a situation where a taxpayer, an association, was selling tangible personal property and providing a benefit, both to members and to non-members, and selling what are essentially books, which clearly are subject to sales tax. And the advice of the letter ruling was to say that if you're selling property that's subject to sales tax, you ought to break it out from your membership fee because if you don't,

the standard rule in sales tax is that bundling things together that are taxable and non-taxable result in the whole bill being taxable. And I'm sure that's not what they wanted. So the -- as you mentioned, there have been a number of questions about this. There have been practitioners contacting us, concerned and wanting to talk about it.

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I asked our staff to take the letter ruling off the website until we had a chance to meet with those groups and talk it through to make sure that we've addressed the questions that have been raised. But mostly, what I want to emphasize is that membership fees, as a general matter, are of course not subject to any sales tax. That's not the issue here, but there are circumstances where groups are selling property that are subject to sales tax and they need to think about what to do about that.

So I think going forward, as I said, we're going to meet with some of the groups who have asked questions about this, and that may result in some better guidance released by the Department to inform associations about how this should work and, you know, the -- meanwhile,

while those discussions are ongoing and we're 1 understanding better what the questions are, then 2 the document has been removed from our website. 3 REPRESENTATIVE GREINER: Thank vou. 4 So it looks like it will be on a specific, you 5 know, specific to specific, depending on the 6 organization. 7 Mr. Chairman, I will have a follow-up 8 question the second round. 10 REPRESENTATIVE DUNBAR: okay. REPRESENTATIVE GREINER: Thank you. 11 We'll add you REPRESENTATIVE DUNBAR: 12 Thank you, Representative. 1.3 on. Next will be Representative Gainey. 14 REPRESENTATIVE GAINEY: Good morning. 15 How you doing? Over this way. How's everybody 16 this morning? 17 I wanted to ask a question. Has there 18 19 been an increase and a decrease in the amount of senior citizens that's eligible for property or 2.0 rent rebates? 21 SECRETARY HASSELL: The numbers of 22 applications for rebates, I think in the last 23 year, are down somewhat, down something. 24

believe the number is four or five thousand less

than the prior year. And that often happens as senior citizens' income is increasing gradually over time. So you could think of it as bracket creep, sort of pushing people out of the program.

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Overall, as long as the -- as long as the income parameters for the program remain fixed, then probably those numbers will continue to decline.

REPRESENTATIVE GAINEY: Is there anything as a legislative body that we can do to ensure that more seniors are getting into it? Understanding that as their income increases, they're over the cap, is there something that we as a body of legislators, we can do to ensure the cap — to ensure that as their income increases a little, our cap also increases.

SECRETARY HASSELL: Well, first of all, I know that many members are active in their offices reaching out to seniors and helping seniors to get their applications filed and providing a lot of assistance, which we greatly appreciate because all of you do more outreach than we're able to do in order to get to the senior population and make sure that they all get the rebate that they're entitled to, but beyond

that, it might require a change in the statute to 1 increase those income limits if that's the desire 2 of the General Assembly. 3 REPRESENTATIVE GAINEY: So we would 4 have to change the statute in order to ensure 5 that more seniors are in the program. 6 SECRETARY HASSELL: 7 REPRESENTATIVE GAINEY: Thank you. 8 9 REPRESENTATIVE DUNBAR: Thank you, Representative. 10 Next will be Representative Wheeland. 11 REPRESENTATIVE WHEELAND: Thank you, 12 Mr. Chairman. And thank you, Mr. Secretary, for 1.3 your testimony. 14 Your very last page where -- in your 15 testimony where you're talking about competition 16 to the Pennsylvania Lottery, for me it was very 17 disconcerting here. You don't mention anything 18 19 about the 40 to 50,000 illegal video poker machines that are presently in the Commonwealth. 2.0 was there a reason that you left them 21 out? You do not feel that they're competition, 22 illegal video poker machines are not competition 23 to the lottery; is that why that was left out? 24

EXECUTIVE DIRECTOR SVITKO:

Right.

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we're concerned about all competition. I think what we were referring to there is the legal competition and other things that are currently --

REPRESENTATIVE Wheeland: well, wait a minute, though. You just -- in your testimony, you claim that these Pennsylvania skill games are illegal gambling, but yet now you're saying that you recognize them as legal.

what I'm saying. So we do see the skill games as illegal. We agree with the State Police's ruling on that. And those skill machines are absolutely having an effect on the lottery. In fact, so over the last year, we've almost doubled the impact estimate. So right now, we have -- over 25 percent of Pennsylvania Lottery retailers have at least one of those skill machines, costing us over \$200 million in scratch-off sales every year. A year ago, that estimate was about half of that. It was a little over \$110 million.

REPRESENTATIVE Wheeland: Okay. Who was your -- excuse me, but who was -- I only have five minutes.

who was your researchers? You claim

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that there's researchers that conducted that 1 study for you. 2 EXECUTIVE DIRECTOR SVITKO: 3 Right. we have --4 REPRESENTATIVE Wheeland: Is that 5 in-house? 6 EXECUTIVE DIRECTOR SVITKO: Yeah, it's 7 our gaming system supplier, but the data is 8 collected -- a lot of the data is collected by our sales reps out in if field. So we've been, 10 since September of 2017, going into stores --11 into our retailers, Pennsylvania Lottery 12 retailers and recording the presence of those 1.3 machines. And so we've been able to link the 14

> REPRESENTATIVE Wheeland: okay. Ι would be very interested in seeing the data on that.

presence or appearance of those machines with a

sales and extrapolate that to an annual estimate

decrease in Pennsylvania lottery scratch-off

of more than \$200 million.

Are you familiar with Peter Zaleski, Head of Economics at Villanova, and his research that is 180 degrees from your researchers?

EXECUTIVE DIRECTOR SVITKO: No. I'm

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not familiar with that.

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REPRESENTATIVE Wheeland: Maybe we should share notes. Let's -- oh, and also, additionally, are you aware or do you recognize the fact that the Pennsylvania skill games pay -- the last 12 calendar months, they've paid \$3.1 million in remitted sales tax? Do you recognize that?

EXECUTIVE DIRECTO SVITKO: So all I'm tasked with is -- at the Lottery, we are tasked with generating money for the Lottery Fund to benefit older Pennsylvanians --

REPRESENTATIVE Wheeland: Understood.

But then, do you also recognize, or would you recognize, that the 40 to 50, 60,000 estimated illegal poker machines have remitted zero revenue to the Commonwealth?

EXECUTIVE DIRECTOR SVITKO: To my knowledge, that's -- that's correct. We're not getting any tax revenue from those illegal machines.

REPRESENTATIVE Wheeland: Okay. Let's switch to the contract. Currently -- the lottery has in the past contracted with Scientific Games. You are currently under a contract that was

signed on December 19th, 2008, which was a 1 five-year contract renewable for one-year 2 increments. This is now, what, year 13 and we 3 still have no contract with them. 4 Could you explain the issues involved 5 in that? 6 7 EXECUTIVE DIRECTOR SVITKO: Well, we do have a contract. We're working right now on 8 an extension of that contract as we work 10 through --REPRESENTATIVE wheeland: The 2008 11 12 contract. EXECUTIVE DIRECTO SVITKO: Right. 1.3 which was a 10-year contract --14 REPRESENTATIVE Wheeland: Which takes 15 us to 2018. 16 EXECUTIVE DIRECTOR SVITKO: Right. 17 And so in 2015, we launched an RFP process. 18 19 started our RFP process to -- for a new gaming system supplier or for a new gaming system -- and 20 21 since then, have been engaged in launching an RFP and the RFP process, since then. 22 REPRESENTATIVE Wheeland: So for three 23 years, you're working towards an RFP. 24

What is the cost of that RFP to the

lottery system to date? 1 EXECUTIVE DIRECTOR SVITKO: So we 2 don't run the RFP. The Department of General 3 Services is running the RFP, but we --4 obviously, we serve as the subject matter experts 5 on that committee. 6 REPRESENTATIVE WHEELAND: Did you get 7 a bill from them? 8 9 EXECUTIVE DIRECTO SVITKO: No. We don't -- we don't pay for that service. 10 REPRESENTATIVE WHEELAND: Who does? 11 EXECUTIVE DIRECTOR SVITKO: So I think 12 that's part of the Department of General 1.3 Service's budget. I presume -- again, we don't 14 run that -- the RFP. 15 REPRESENTATIVE WHEELAND: Thank you 16 very much, Mr. Chairman. 17 MAJORITY CHAIRMAN SAYLOR: 18 Representative Krueger. 19 REPRESENTATIVE KRUEGER: Thank you, 20 21 Mr. Chairman. Thank you, everyone, for joining us here today. I really appreciate your time, 22 especially since you're the first panel to come 23 before us over the course of three weeks of 24

hearings.

I, like some of my colleagues, also want to ask some questions about taxes, and in particular, tax fairness. We want to support Pennsylvania families. And one of the ways we can do that is to make sure that everybody is paying their fair share of taxes, which means that our tax system has to be as balanced as possible. The Governor has proposed a business tax cut this year that will level the playing field for businesses, in particular for Pennsylvania-based businesses, who I think we should support as much as we can because they are our local job creators.

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Can you talk about how the Governor's combined tax reporting proposal would improve tax fairness here in Pennsylvania?

SECRETARY HASSELL: Thank you. Yes. As you indicated, the Governor's proposal to reform this CNI is designed to level the playing field for Pennsylvania businesses that are subject to that tax. Our current system is one that does precisely what the experts tell us should not be done, which is to impose a high rate on a narrow base. And the Governor's proposal is to broaden the base and to

significantly lower the rate over a series of steps, getting us down to 5.99 percent over a period of years. That would put us in line with most other States that impose a corporate net income tax. The majority of other States that tax businesses this way do so on a combined base. And the primary impact of those kinds of changes is that the smaller Pennsylvania-based businesses that don't generally have the opportunity to take advantage of sophisticated tax planning will benefit from the lower rate while the larger businesses that may be planning their tax down to zero will begin to pay something.

And that adds to the fairness of the system and also puts us at a place where the 9.99 percent rate is not an impediment to businesses looking to locate a facility. So we wouldn't have that sticker shock effect of the very high rate.

REPRESENTATIVE KRUEGER: And I appreciate the work that the Governor is doing to lower the rate for our small businesses.

Follow-up question. Any time we make a change like this, there are winners and losers.

Can you give us some information about who would

be paying a lower tax than they are now versus a higher tax? And is there any impact across industry? Are there any industries that would benefit from this or be paying higher taxes than

DEPUTY SECRETARY GILL: We looked at that on a revenue neutral rate. And when that is implemented, only five percent of corporations would see their liabilities increase. And of course as the rate goes down, that would also go down. Small Pennsylvania -- smaller Pennsylvania-based businesses would benefit completely from the rate cut and would see an immediate benefit.

The majority of corporations would still owe zero under both. As far as industries, I'm not sure of an industry-wide difference. The most -- the largest effect is seen in that smaller PA-based businesses see a benefit from the rate cut, where larger out-of-state corporations would see their liabilities increase. Many of them because they go from paying zero to actually then paying some corporate net income tax.

REPRESENTATIVE KRUEGER: Thank you.

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they are now?

And as a member of this Committee for four years now, every budget hearing, I ask what we're doing to support the Pennsylvania-based businesses that are headquartered here, whose profits are reinvested locally, who employ local Pennsylvanians. This is one of the best proposals we've seen so far to really lower their tax rate and level the playing field. So I

SECRETARY HASSELL: Thank you.

MAJORITY CHAIRMAN SAYLOR:

appreciate you joining us here today.

Representative Brown.

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REPRESENTATIVE BROWN: Thank you, Mr. Chairman. And thank you, Mr. Secretary. Good morning. Thank you all for being here.

As a Representative for the Pocono Mountains, very, very strong area of travel, tourism. Act 109 required online booking agents, Travelocity, Airbnb, Expedia, several of them -- I feel bad I'm not giving everyone the advertising they deserve -- but must, you know, they collect and remit both State and local taxes, and that's based on the accommodation that is charged for the room or sleeping accommodations. So they are then remitted and

then put into the Tourism Promotion Fund.

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Do you have any idea at this point what has been collected to date, and what we anticipate to be collected for 2019-20, and then for '20-21, as well?

And then, as a follow-up to that, what is the Department doing and the procedure to ensure that those taxes are being collected? And also, if an individual is using Airbnb, how do they have the confidence that those taxes are being collected and they are following the rule of law, so to speak?

DEPUTY SECRETARY GILL: So I'll have to get the official number, but I believe we're on track to collect around \$5 million this year for the Tourism Fund. And I will get you a more precise number.

As far as compliance goes, we have been working with the industry, helping them to register to get set up, to understand the responsibilities. We put out extensive guidance on our website and also had phone calls and meetings with taxpayers that had questions. As far as the billing goes, it should be apparent on the bill that they are paying the State and local

taxes.

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I haven't looked at a bill in a while, but I believe Airbnb, you can see it if you go into book. And of course, like any other taxpayer, they would be open to audit or review, a desk review, if we felt that there was a compliance issue.

REPRESENTATIVE BROWN: So to me it seems still that it's a little bit not strong enough for the follow-up on ensuring that these are being collected and, you know, remitted. Those schedule of audits or that system that you just mentioned, do you have any sort of schedule that you are currently implementing to -- it seems like there's a lot of work still here to be done, based on the response?

DEPUTY SECRETARY GILL: Well, we believe we have most of the large taxpayers registered and they are remitting. They are collecting and remitting. So we're not sure if there is a compliance issue or not with these taxpayers. They are registered. They are remitting. And it would just be like any other taxpayer if they would fall into a review cycle.

REPRESENTATIVE BROWN: Okav. I'm

still -- I still would like even more information on that if you can follow up with the Committee. I think it needs to be a little bit more detailed. But as far as the individual utilizing an Airbnb, you're saying it would show up on the bill and they would have that confidence that it was being collected if they were using Airbnb for their home, they would be able to see this? DEPUTY SECRETARY GILL: I believe if

you rent from Airbnb, it's on the bill. I would have to go back to my last vacation and take a look, but I think it is on there.

REPRESENTATIVE BROWN: Okay. I'd like I know there's a lot of utilization to be sure. happening within Pennsylvania, but especially up in the Pocono Mountains and I think this is some detailed information we may need.

Thank you.

MAJORITY CHAIRMAN SAYLOR:

Representative McCarter.

REPRESENTATIVE MCCARTER: Thank you very much, Mr. Chairman. And again, thank you for being here today.

I'd like to ask a couple of questions

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related to tax credits as outlined in the budget. And if we could go specifically, first of all, to the shell cracker plant tax credit. And as I understand it, the tax credit or the expenditure, I should say, tax expenditure for the Commonwealth for the coming year, would be \$17.1 million in '20-21, and thereafter \$49.6 million in '21-22, and \$65 million each year thereafter until 2042; is that accurate?

DEPUTY SECRETARY GILL: I believe so.

I'd have to look in the budget, but that sounds
right.

REPRESENTATIVE MCCARTER: Okay. That comes, therefore, over \$1 billion -- well over \$1 billion between now and 2042, the loss of revenue basically to the State as a result of those tax credits.

Could you also comment then on HB 1100 -- which is passed in the House and the Senate, at the present moment, and theoretically, going to the Governor soon -- what the impact on taxation would be for that process going forward, if that does become law?

SECRETARY HASSELL: Yes. So HB 1100 sets up a tax credit that I believe subsidizes

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the production of fertilizer and ammonia with 47 cents per thousand cubic feet of natural gas that's used in a manufacturing plant. And of course, at this point, we don't know how many companies would want to take advantage of such a credit, nor how big those plants would be. So it's difficult to know. In our fiscal analysis, we used some information about what a typical plant of that nature, how big such a typical plant would be, and estimated \$22 million in tax credits annually for the plant. And --

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REPRESENTATIVE MCCARTER: I'm sorry. Is that for one plant?

SECRETARY HASSELL: Yes.

REPRESENTATIVE MCCARTER: For one?

SECRETARY HASSELL: Correct, yes.

In the legislation, as I understand it, there is no cap, there's no limitation on how much of these credits could be used. And because the credits would be salable, they can go to other taxpayers and reduce other revenues, other taxpayers who are paying their taxes. So it does cause a concern about the fiscal impact of the plan going forward, lasting for 30 years with a very large subsidy for an unclear gain, frankly,

with a number of jobs created that would be 1 relatively limited. 2 REPRESENTATIVE MCCARTER: So the 3 minimum amount, though, from describing a \$22 4 million a year for six years, that would be over 5 \$600 million? 6 SECRETARY HASSELL: That's correct. 7 REPRESENTATIVE MCCARTER: That would 8 9 be for just one facility? SECRETARY HASSELL: Yes, that's 10 11 correct. REPRESENTATIVE MCCARTER: So if there 12 were multiple facilities, you could multiply that 1.3 by \$600 million; is that correct? 14 SECRETARY HASSELL: That's correct, 15 16 yes. REPRESENTATIVE MCCARTER: Okay. If I 17 could follow up on one other area, too, quickly, 18 if I still have time. The area dealing with the 19 winners and losers out of the combined reporting, 20 and as just stated, I think it was that there 21 would be roughly 95 percent of all businesses in 22 Pennsylvania would stay neutral or basically have 23 lower taxation, and only 5 percent. 24

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within that 5 percent, can you comment

as to the petro-chemical industries as to how 1 they would gain or lose as a result of this 2 change in combined reporting? 3 DEPUTY SECRETARY GILL: No. I'm not 4 sure we can do that. 5 REPRESENTATIVE MCCARTER: 6 okay. You don't keep data on that area or --7 DEPUTY SECRETARY GILL: I can look and 8 9 get back to you on that. REPRESENTATIVE MCCARTER: Okay. 10 Thank you very much. I appreciate that. 11 Thank you. 12 MAJORITY CHAIRMAN SAYLOR: 1.3 Representative Struzzi. 14 REPRESENTATIVE STRUZZI: Thank you, 15 Mr. Chairman. Good morning. 16 SECRETARY HASSELL: Good morning. 17 REPRESENTATIVE STRUZZI: When the 18 19 Governor presented his budget on February 4th, I believe he said quite adamantly that there were 20 no new taxes in this year's budget, yet in the 21 same breath, we talk again about Restore PA, 22 23 which is in essence a new tax, a severance tax on the natural gas industry. Basically, to take 24

money from the severance tax, roughly about \$360

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million, leverage that for new debt service to the tune of about \$4.5 billion to fund Restore PA, which is a magic elixir to be the cure-all to all of our issues that we have in Pennsylvania.

I don't think anybody disputes that we have infrastructure needs, transportation needs, et cetera. But my question is, looking at the numbers that were submitted, I believe, the severance tax is expected to generate about \$700 million annually, with \$360 million going to the debt service. Where then, or what is the plan for the additional \$340 million that would supposedly be generated by the severance tax?

SECRETARY HASSELL: Well, let me say a couple of things. As I understand it, the Restore PA proposal is technically not part of the budget, but it is the Governor's proposal. And this severance tax, because of -- because of the way that the commodities markets fluctuate, are going to be -- are going to be somewhat volatile. But the proposal is crafted so that not all of the funds that are generated by the severance tax are needed to service the debt. That's a cautious approach to that.

And if your question is, where does

the rest of the money go, I'm not in charge of the spending side, and would refer you to the Budget Secretary.

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REPRESENTATIVE STRUZZI: Okay. Well, thank you. We'll save that question then for them when we have the opportunity.

Just as a quick follow-up though, you know, I've -- I'm from Indian County. We hear, you know, how the natural gas industry right now is struggling. Say by chance, we do move forward with this severance tax and Restore PA occurs and we take on that \$4.5 billion in debt and then because of the severance tax or other factors, we lose our natural gas industry to other States or businesses close. Who then is responsible for that \$360 million annual to pay for that debt service?

SECRETARY HASSELL: I would suggest, respectfully, that we look at the success that other States have had in this area. One example is the State of Texas that creates -- collects billions of dollars in severance tax from its homegrown industries, both in oil and gas. And I saw recently where the Texas producers of oil and gas had put out a press release touting the fact

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that they had provided billions of dollars that were used for Texas schools and infrastructure. It seems to me that, given the way that States do impose these kinds of taxes and it -- the world has not ended, that some of those concerns are probably overblown.

REPRESENTATIVE STRUZZI: Okay. I think we can have a debate on energy another day, but I don't believe the State of Texas has an impact fee, which we also have. So that would be the difference, I think. But thank you for your testimony.

That's all I have for now.

MAJORITY CHAIRMAN SAYLOR:

Representative Cephas.

REPRESENTATIVE CEPHAS: Thank you,
Chairman. And thank you for joining us to kick
off, as my colleague said, three weeks of
hearings for our budget.

My first line of questioning is in reference to your collection rates. Can you talk briefly about your collection and compliance rates for each of the taxes that we levy here in Pennsylvania? And also, talk about some -- if you have new and best practices in investing in

technology to expand that collection.

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SECRETARY HASSELL: So your question about collection rates is -- goes to how much of the available tax revenue is actually collected?

REPRESENTATIVE CEPHAS: Yes.

SECRETARY HASSELL: I'm not sure that we have estimates of that. Clearly, not every dollar of tax that's technically owed under the statute is collected. And we -- we do our best to make best use of the resources available to us in order to maximize our ability to collect that revenue, but I'm sure that there is -- there's still a significant amount of the tax gap, if you will, tax that's technically owed and not collected, but I don't know numbers to give you.

REPRESENTATIVE CEPHAS: So is there a strategy with your Department to look further into that and to see what type of innovation again, what type of best practices around the country we can look at to increase that collection? Because when we talk about tax fairness, when taxes aren't collected from one portion of a tax, it then is adding pressure to the other segment, the other population to essentially cover what that gap is.

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So if you can look into that and send the Committee some information as to, again, what investments we are making to increase our collection, that would be great.

SECRETARY HASSELL: Sure. So a couple of thoughts on that score is that the Department has made some significant strides in the last few years in order to reorganize our staff and to make better use of the people and the resources that are available to us. We have just, this month, completed a reorganization that, in one part, makes changes in our field staff in order to avoid having staff who are dedicated to a particular tax type, and instead have people who are available to be cross-trained and handle all of the different types of taxes that the Commonwealth handles.

We have done that throughout the
Department of Revenue. Typically, all of our
Bureaus have been organized around a particular
tax type. There has been a Bureau of Corporation
Taxes and a Bureau of Business Trust Fund Taxes a
Bureau of Motor Fuels. Those -- those
organizational changes have been put in place so
that now we have people who are able to do the

same jobs across multiple types of taxes and specialize in a particular area. And again, the idea is that those changes will -- will make our staff more efficient and more effective at what they do.

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Another change that's happened recently is legislation that's passed recently, that gave the Department some new tools to require collection. It was a bill that limited the collection period for overdue taxes to 10 years, but in order to make that work, gave the Department some collection tools to extend the criminal statute of limitations by an additional year, and to put in place what we referred to as FIDM -- it's Financial Institution Data Match -- to allow us to locate the bank accounts of debtors to the Commonwealth so that we're able to do a bank attachment where appropriate, to enforce collection sooner rather than later.

So those are some things that we've been working on to improve our collections.

REPRESENTATIVE CEPHAS: Great. And I appreciate that. Again, it's critical for us to look at best practices and innovative ways to collect more on our taxes that are owed to the

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Commonwealth because, again, when we are not collecting, we potentially are shifting the burden on other residents. So I appreciate that.

Thank you.

SECRETARY HASSELL: Thank you.

MAJORITY CHAIRMAN SAYLOR:

Representative Owlett.

REPRESENTATIVE OWLETT: Over here.

I'm going to continue on the collection theme here. A number of us have heard of some positive sales tax audits and some maybe not so positive experiences for our small businesses. How do you pick who to audit in the Commonwealth?

uses a set of data analysis tools to identify and score cases that might be suitable for an audit. And it's difficult to summarize exactly how that works, but they are looking to identify good cases here it's possible that there is some tax avoidance, so that we're not wasting anybody's time. That is the -- the main goal is to make sure that if we're going to do an audit, that we do it efficiently and gather the data that we need. And then, you know, get out of their

business as quickly as possible.

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REPRESENTATIVE OWLETT: So how many, over the last three years, how many sales tax audits have you guys done?

SECRETARY HASSELL: That number -- I don't know the exact figure, but it's on the order of 2500 sales tax audits per year.

REPRESENTATIVE OWLETT: And could we get the figure of how much has been brought in in additional revenue?

Does that go to just the Department's fund, or like where does the money go when additional funds are received from those audits?

SECRETARY HASSELL: The money goes where the tax revenue would normally go. So if we're talking about sales tax, it would go in the General Fund. And if they're doing a motor fuels audit, then that goes in the Motor License Fund. Right. In terms of total dollars, I know that we do track the amount of revenue that our auditors assess in those audits. And last year, that number exceeded \$500 million in assessments.

REPRESENTATIVE OWLETT: Okay. Would it be able -- would you be able to provide us with maybe a county by county breakdown of where

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some of these audits across the Commonwealth have been taking place? We don't need to know names of the businesses, but it would be great to be able to see on a map maybe where, this past year, where these audits were and how many in each county.

Would that be something you could provide the Committee?

SECRETARY HASSELL: Within the limits of confidentiality, I'm sure we can provide something. Let us look at that.

REPRESENTATIVE OWLETT: Yeah, we don't need to know names. I totally get that.

SECRETARY HASSELL: Right.

REPRESENTATIVE OWLETT: I want to talk a little bit about the tax-exempt piece of the audits for farmers, non-profits. Where's the burden of proof of when a product is liable for sales tax or not? Is that on the consumer or is that on the retailer?

SECRETARY HASSELL: The retailer is expected to, in general, know what's taxable and what's not and how to collect the State sales tax. In the circumstance you mentioned about tax-exempt transactions, typically, what has

happened is an exempt organization will have an exemption certificate --

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REPRESENTATIVE OWLETT: Right.

SECRETARY HASSELL: -- and they present that to the retailer. And the retailer should have some idea, at least, of whether it's reasonable that they could be using the item that's being purchased in an exempt purpose.

REPRESENTATIVE OWLETT: Right.

SECRETARY HASSELL: But that would be, typically, how these things work. The retailer, in general, should understand what the tax base is.

REPRESENTATIVE OWLETT: So in the midst of an audit then, if something -- if a tax was not collected, who's responsible for that tax? Would it be -- in a tax-exempt situation where it may be a gray area.

SECRETARY HASSELL: I guess it depends on the circumstances, but if the audit is of their retailer, and there's some question about whether the retailer has applied the tax appropriately, then the retailer may be assessed for tax that should have been collected and was not.

REPRESENTATIVE OWLETT: So would it --1 would we ever go for looking at the person who's 2 purchasing the product? Do you ever audit those 3 individuals, or is it strictly just the 4 retailers? 5 SECRETARY HASSELL: That does happen. 6 It's a little -- it's less frequent, simply 7 because for a -- for an individual, the dollars 8 at stake are likely to be very small. 10 REPRESENTATIVE OWLETT: Riaht. SECRETARY HASSELL: So it's not an 11 efficient way to do it, but yes, we try to look 12 at both sides of that equation. 1.3 REPRESENTATIVE OWLETT: We've just had 14 some issues and some situations come up where 15 ATVs, for example, may be used for farming 16 purposes, and coming back and trying to say, no, 17 they're not. So those are some of the gray areas 18 19 that we could use some clarity on, and our small businesses are asking for. They just want to 20 know. 21 Thank you. Appreciate it. 22 23 SECRETARY HASSELL: All right. MAJORITY CHAIRMAN SAYLOR: 24

Representative Sanchez.

REPRESENTATIVE SANCHEZ: Thank you,
Mr. Chairman. Thank you to the Secretaries and
Deputy Secretaries for being here today. I'm
back here in the -- kind of in a corner here.

You touched upon the strategic reorganization and some of the collections in a more holistic way, at least as far as it related to the collections, cross-training the Revenue agents so that they know about different tax collection in different areas.

Can you give us a sense of what that looks like to the taxpayer or the representative of the taxpayer, like a practitioner, like a certified public accountant or an attorney, what that looks like as far as is it, you start with a secure portal and you see all of the taxes in the tax situation or, you know, do you -- is it a telephone system and then you get to a Revenue agent or face-to-face contact? Just kind of walk us through that if that information is available.

SECRETARY HASSELL: Sure. It probably depends on the circumstance, but many questions start with our Customer Experience Center, which is the new combined call center for the Department. Previously, we had separate call

centers for -- one for incoming calls to provide customer service and a separate system, a separate office that would handle outgoing calls for collection purposes. As part of our reorganization, we have combined those call centers.

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And it -- the purpose there is largely to provide flexibility, so that we have one manager who is able to, as people are cross-trained across the different areas, to be able to shift resources when the incoming call volume is high, you can put more people on those incoming calls and provide the service that's necessary. And when that activity is lower, then that's not necessary.

So that's been a major step forward.

And we think that this year, this tax season and rebate season, we're hoping that that will be visible in terms of the much better customer service that we're able to provide. And I'm sorry -- the rest of your question had to do with professionals, accountants and attorneys who might be contacting the Department. One of the things that we have also done recently is to create a scheduled call-back facility, so that a

tax professional doesn't need to sit on the phone waiting for 20 minutes or whatever it is to get through to speak to an agent. They're able to go on our website and schedule a call-back with someone from the call center to say, you know, please call me at 3:00 or whatever it is about an issue. And that's much more efficient for them and for us. So just this year, we have rolled that out to all of the tax professionals involved.

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REPRESENTATIVE SANCHEZ: That's great.
Thank you very much.

REPRESENTATIVE DUNBAR: Thank you, Representative.

Next will be Representative Lawrence.

REPRESENTATIVE LAWRENCE: Thank you, Mr. Chairman. And thank you for being here today, everyone.

Recent news reports have drawn attention to a large and very important Pennsylvania Lottery contract currently out for bid. The RFP proposes a 10-year contract with an option for two two-year extensions, includes scratch off tickets, machines, kiosks, daily number drawings, and significant reporting

lottery technology. An ABC-27 report quoted a

Department of General Services spokesman, stating

that the 10-year contract will likely generate

\$45 billion in sales and \$9 billion in profits.

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Press reports indicate two companies are competing for the contract, Scientific Gaming and IGT. Scientific Gaming has a long relationship with the Pennsylvania Lottery, but press reports indicate the company is over \$8 billion in debt. Its liabilities are nearly quadruple its market value.

IGT is based in Brittain with ownership controlled by an Italian investor group. According to a recent Boston Globe article, IGT has 1100 employees in their Rhode Island U.S. offices with 330 employees making over \$150,000 per year. The 20-year no bid contract between IGT and the Rhode Island Lottery has raised concerns from both sides of the aisle in that State and has been called a backroom, ill-advised, sweetheart deal.

A PennLive article indicates that the contract we're talking about here in Pennsylvania could be worth \$800 million to the winning bidder. That's a lot of money. With this kind

of money at stake, it's no surprise that the Auditor General has announced that he will be looking at this deal. I'm sure the management at the Lottery has been sharpening their pencils, but the Lottery has spent significant resources with outside consultants regarding this deal. A \$859,000 contract went to a New Jersey-based gambling consultant and nearly half a million dollars to a San Francisco-based consulting firm. This \$1.3 million came directly out of the Lottery Fund, which is supposed to be going to provide services for needy Pennsylvania seniors.

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My first question is this, the Office of General Counsel has attorneys on staff who can provide guidance on procurement and contracts. Did the lottery look to these State-paid resources before spending over a million dollars on outside consultants from New Jersey and San Francisco?

EXECUTIVE DIRECTOR SVITKO: Yes. So again, as I mentioned earlier, we don't run the procurement, but I know that we've exhausted all internal resources, and we always do, before turning to consultants. But there are consultants in the industry, outside of the

industry, that specialize in these huge, really complex secure systems, right. So they specialize in the procurement. So we had one contract -- and I failed to mention this earlier when -- and I apologize -- but we had one contract with a company that helped us gather the requirements. So internally, working within the Lottery and our staff to figure out what we want to ask for, and that was very early in the process.

It's important to remember that this contract is humongous. And as a matter of fact, it's the biggest technology -- my understanding -- it's the biggest technology contract the Commonwealth has. It's a big complex system. So we had one consultant to come in to help us with requirements gathering and then another that specializes in big government procurements. And while we collectively, the Commonwealth, have experience in running our procurements, it's good to have consultants come in from outside to help us, again, given the scale and the importance of these contracts, help us make sure that they are fair for all bidders.

REPRESENTATIVE LAWRENCE: So given the

discussion in the press about the significant legal and fiscal challenges facing both apparent bidders for this contract, what assurances can you provide this Committee and the people of Pennsylvania that the bid process for this contract, with it's possible \$800 million payday for the winning bidder, will be free from the types of controversy and lawsuits that we've seen in other States and in other instances here in Pennsylvania?

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EXECUTIVE DIRECTOR SVITKO: So that's a -- the procurement will be run, or is being run, again, by the Department of General Services, but is being run by -- in accordance with the law, the procurement laws that govern these kind of things. The reason we brought those consultants on board was to help us to the best of our ability make sure that these procurements were fair to all bidders and ultimately would result in the best deal for the Commonwealth.

REPRESENTATIVE LAWRENCE: So let me ask you this question, right. Ten years is a long time for a contract, especially given the dynamic nature of technology changing and gaming

laws. I mean, 10 years ago, Apple hadn't even introduced the iPad. Things change quickly.

Should the State really be entering into a 10-year contract for the Lottery? Doesn't it make more sense to evaluate these large, complex, and very valuable contracts more frequently?

it's a fair question. These contracts and the systems that come as a result of them are incredibly complex. And the implementation process, the process by which we change from our previous system to the next system is incredibly disruptive and, therefore, has a lot of risk to us and to retailers and, ultimately, our beneficiaries, older Pennsylvanians. And so the length of the contract is, I would argue, in direct proportion to the complexity of it, and the cost and risk of those transitions whenever we have to go through them.

REPRESENTATIVE LAWRENCE: Thank you. Thank you, Mr. Chairman.

MAJORITY CHAIRMAN SAYLOR: All right.
Representative Topper.

REPRESENTATIVE TOPPER: Good morning,

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Mr. Secretary. Panelists, over here to your right.

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First of all, I want to comment, your answer to Representative Struzzi earlier. I'm very, very happy that the Department, and perhaps the administration, is looking to Texas for our fiscal and tax policy. I'm all for that, and I think that's a great idea.

For the tobacco taxes, recently, we passed a law that made the age 21, that you could purchase tobacco products, the government also followed suit, as well, in December. And originally, when we were looking at that legislation, it was estimated from the Department a decline in tax revenues of about \$44.5 million, about a 4 -- a little bit over a 4-percent decline in '20-21, but the budget estimate looks like a little bit over 10-percent reduction in revenue, about a little bit over \$93 million.

Can you provide us with why there was the discrepancy between when the bill was being looked at and the current budget estimates?

DEPUTY SECRETARY GILL: Well, a couple of things happened. As you noted, after our bill passed, the Federal government, in December, very

quickly increased the age to 21. And the bill that was passed here did have some exemptions for military under 21. The Federal law does not.

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As far as the difference in estimates, I'm going to need to get back to you. I suspect it has to do with the timing of each bill. I believe the State bill would have taken effect in July. The Federal bill took place pretty much immediately. We got a lot -- yes, we got a lot of phone calls in December from retailers who were trying to figure out what to do, and we had to tell them it was a Federal law. You know, we tried to help as we could. So I'm going to have to get back to you on the specifics of the two estimates.

REPRESENTATIVE TOPPER: Okay. Because that's a fairly significant difference between the two. I've always been someone who believes that, you know, you go back to the well too often and the well can go dry. And we've always liked to hit cigarette taxes in this Commonwealth as kind of an easy way to tax and tax, but I think looking at your projections, you're looking at declining approximately 9 percent a year, which is -- I mean, that really will significantly

reduce the amount of taxes that we take.

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Do you agree that -- I mean, on this trend, eventually, the cigarette tax will be almost de minimis in terms of what we are able to get. I mean, that's predicting basically one in three smokers will no longer be smoking in '24-25. Do you see that projection occurring, or do you think this is going to be a -- it's going to be 9 percent for a few years and then level out?

revenue has been, at a constant tax rate, has been declining for many years. And you're right that that -- that that rate is accelerating. And just from the fiscal perspective, we do need to pay attention to that declining tax base.

REPRESENTATIVE TOPPER: Okay. Thank you, Mr. Chairman.

MAJORITY CHAIRMAN SAYLOR:
Representatives James.

REPRESENTATIVE JAMES: I'm over here to your right. Good morning. Thank you,
Mr. Chairman. Ladies and gentlemen, thank you.

You began to actually answer my question, even before I asked it a short time

ago. So let me return to a different management prerogative, please, and that of personnel. You -- well, actually, there are two programs afoot, one called Reorganization Plan and Focus on Lean, the other called the Modernization Project, which those are excellent terms. They suggest downsizing as an order, or at least rightsizing, and cross-training of staff would be one of our tools.

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My question goes like this, if those two programs were implemented, or implemented over a year ago, according to your own numbers here, we've actually increased your staff by 29 positions at some cost to the taxpayer and so forth. So going forward, even though you are under your authorized staffing, do you anticipate continuing to add warm bodies to your complement, or do you see downsizing as the way to go?

SECRETARY HASSELL: If you're referring to the authorized complement numbers, that number looks higher because we converted some wage positions to salaried positions, but that -- there would be no net change, however, in the authorized number of people who are employed. Overall, the Department's complement is down

significantly from where it has been some years 1 ago. And one of the purposes of going down this 2 road, as I've been describing the modernization 3 and the reorganization of the Department as 4 precisely to be ready, expecting that over time 5 probably that trend will continue and we need to 6 7 be as efficient as we can be in order to be ready for that day. 8 REPRESENTATIVE JAMES: okay. Thank 10 you very much. I yield the rest of my time. MAJORITY CHAIRMAN SAYLOR: 11 Representative Grove. 12 REPRESENTATIVE GROVE: I appreciate 1.3 your time, Lee. 14 Mr. Secretary, good to see you. 15 16 morning. First, to piggy-back on personnel 17 costs, your State funds within your budget 18 19 presentation shows 11.93-percent increase in personnel costs and State funds. 20 Is that contractual -- contractually 21 driven? 22 23 SECRETARY HASSELL: Are you able to answer this, Christin? 24

DEPUTY SECRETARY HEIDINGSFELDER:

it's a combination of two things. One, our 1 filled complement at the budget request was much 2 higher than the filled complement at the time of 3 the re-budget for the current year. So it's not 4 a change in the number of authorized positions. 5 It's just that we have more positions filled as 6 well as contractual increases and benefit 7 8 increases. REPRESENTATIVE GROVE: What are your continued growth for contract year after year for 10 the next -- well, how long was the contract? 11 it a three-year contract that the Governor signed 12 with union employees? 1.3

> DEPUTY SECRETARY HEIDINGSEELDER: T'd have to get back to you. It's either three or four years.

REPRESENTATIVE GROVE: Are we going to see 11-percent growth in that line item moving forward? Is it going to be less, because 11-percent growth is a very high number?

DEPUTY SECRETARY HEIDINGSFELDER: Ι don't know. I'd have to get back to you on that. I don't know.

> REPRESENTATIVE GROVE: Okay.

SECRETARY HASSELL: To the extent that

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it's driven by temporary changes and actually
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      filling positions that are currently vacant, then
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      I wouldn't expect that number to continue --
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                 REPRESENTATIVE GROVE:
                                         But we still
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      have the contract, correct?
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                 SECRETARY HASSELL: Yes, that's
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      correct.
                 REPRESENTATIVE GROVE:
                                         That increases
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      every year. I mean, for anything 11-percent
      growth when we have, you know, 3 to 4-percent
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      revenue growth is far exceeding our ability to
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      pay --
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                 SECRETARY HASSELL: I understand.
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                 REPRESENTATIVE GROVE: -- you know,
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      apply that over, I mean, personnel costs.
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                 Fixed costs, 153-percent increase,
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      $528,000 to $1.3 million. What's that?
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                 DEPUTY SECRETARY HEIDINGSFELDER:
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                                                     Can
      we go back to the 11-percent growth?
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                 REPRESENTATIVE GROVE:
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                 DEPUTY SECRETARY HEIDINGSFELDER:
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      show that our GGO personnel budget increased by 7
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      percent, not 11 percent. So maybe we can
      exchange numbers and clarify that.
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                 REPRESENTATIVE GROVE:
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                                         No. no.
                                                   It's
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11.93 percent. 1 2 DEPUTY SECRETARY HEIDINGSFELDER: Ι can see that far. 3 REPRESENTATIVE GROVE: \$10.4 million 4 dollars. 5 DEPUTY SECRETARY HEIDINGSFELDER: 6 Okay. Is that in total or for our --7 REPRESENTATIVE GROVE: That is 8 9 personnel, GGO, SAP 10208, 2019-2020 budgeted, \$97.678 million, change budgeted versus a 10 million, \$10.4 million, 11.93 percent --11 DEPUTY SECRETARY HEIDINGSFELDER: 12 13 Okay. REPRESENTATIVE GROVE: -- in State 14 funds. 15 SECRETARY HASSELL: So we'll look at 16 that and get back to you. 17 DEPUTY SECRETARY HEIDINGSFELDER: 18 19 Yeah, we'll take a look. REPRESENTATIVE GROVE: I mean, you 20 have a decrease in, quote, other funds, negative 21 3.5, which is negative 24. So your overall under 22 personnel is 6.82, but your State fund total is 23 11.93-percent growth. 24 DEPUTY SECRETARY HEIDINGSFELDER: 25

I think that the difference there, if you Okay. 1 look at the total, we also redistributed our 2 augmentation, our other funds that you mentioned, 3 between personnel and operating. So our total 4 personnel costs only went up by 7 percent. 5 had reallocated where we apply augmentation funds 6 from personnel to operating because personnel 7 costs are a very fixed cost, and operating can 8 vary along with the uncertainty of augmentation funding sources. 10 So the total cost for personnel only 11 went up by 7 percent. It's just that we shifted 12 the allocation of State funds and augmentation 1.3 funds between those two. 14

REPRESENTATIVE GROVE: Okay.

DEPUTY SECRETARY HEIDINGSFELDER:

Does that make sense?

REPRESENTATIVE GROVE: That makes sense. Seven is still high.

Fixed assets, State funds -- did you again shift augmentation because -- well, it's not a big drop, but you have an \$807,000-increase in fixed assets, as well.

what's -- what do you consider fixed
assets?

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DEPUTY SECRETARY HEIDINGSFELDER: 1 Fixed assets are commodities that exceed 2 \$5,000.00 per item. So sometimes things switch 3 between operating and fixed assets, depending on 4 costs. 5 6 REPRESENTATIVE GROVE: Computers, cars, handguns? 7 DEPUTY SECRETARY HEIDINGSFELDER: 8 We 9 don't buy --10 REPRESENTATIVE GROVE: Just kidding. DEPUTY SECRETARY HEIDINGSFELDER: 11 Handguns. 12 REPRESENTATIVE GROVE: Just kidding. 1.3 No handguns. SECRETARY HASSELL: 14 That's a REPRESENTATIVE GROVE: 15 different agency. All right. 16 Within your contract for 17 modernization, the total is \$42.2 million, 18 19 correct? I was going through the contract last 20 night, all 502 pages of part one, you have 40 --21 \$44.2 million. That was the total for years one 22 through five. 23 SECRETARY HASSELL: And you're talking 24 about the total payment to Fast Enterprises? 25

REPRESENTATIVE GROVE: 1 Yep. SECRETARY HASSELL: Is that what 2 you're looking at? 3 REPRESENTATIVE GROVE: Yep. 4 SECRETARY HASSELL: Yes. So in the 5 current year, \$10.2 million. 6 REPRESENTATIVE GROVE: Okay. 7 But the total for the project for five years is \$44.2 8 million? SECRETARY HASSELL: That looks 10 correct. I don't have that specific number, 11 but --12 REPRESENTATIVE GROVE: okay. 1.3 I was looking through the contract. And then there's 14 this years six through 10 on maintenance fees and 15 applications support, which totals \$42.5 million. 16 Have you signed that contract yet? 17 that a proposal by them, or can you just explain 18 19 that? SECRETARY HASSELL: Sure. So after 20 the success of the first two rollouts of the Fast 21 system, we did sign a contract extension with 22 them that takes the total to 10 years and allows 23 us to get all of our tax system implemented into 24

what we're calling Path, the new integrated

And that will take in the business taxes 1 system. and bring it all into one common system. And in 2 the long run, that will -- that reduce our costs 3 because, in the absence of that contract 4 extension, we would have been paying for 5 maintenance and upgrades for two different 6 systems with very high price tags. 7 This contract extension allows us to 8 get on one platform with one set of maintenance expenditures that should be both better and 10 cheaper in the long run. 11 REPRESENTATIVE GROVE: So should that 12 contract have been listed at \$87.7 million 1.3 instead of the \$44.2? 14 Because what's posted on the 15 E-contract website is \$44.2 for years one through 16 five, but you have years six through 10, if you 17 sign that contract for the maintenance and 18 19 application support, that's another \$42 million. So the total should be \$84.71 million? 2.0 SECRETARY HASSELL: I can't speak to 21 what's --22 REPRESENTATIVE GROVE: Yes or no? 23

SECRETARY HASSELL: Well, I can't

speak to what's on their website, but yes, we did

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sign that contract extension. 1 2 REPRESENTATIVE GROVE: All right. SECRETARY HASSELL: So that is in 3 place. 4 REPRESENTATIVE GROVE: All right. 5 So it's \$84.71 over 10 years? 6 SECRETARY HASSELL: 7 Yes. REPRESENTATIVE GROVE: Okay. 8 9 MAJORITY CHAIRMAN SAYLOR: Very good. REPRESENTATIVE GROVE: Thank you. 10 MAJORITY CHAIRMAN SAYLOR: 11 Representative Ortitay. 12 1.3 REPRESENTATIVE ORTITAY: Thank you, Mr. Chair. 14 I want to start right off the bat, in 15 your view, are peer-to-peer rental vehicle 16 transactions subject to a bunch of taxes: the 17 State sales taxes, the \$2.00 a day public 18 19 assistance vehicle rental tax, the \$8.00 a day rental tax that occurs at the Philly Airport? 20 SECRETARY HASSELL: So peer-to-peer --21 I'm sorry, I'm not familiar with this. 22 REPRESENTATIVE ORTITAY: It's like 23 Zip. Out in Pittsburgh, I guess it's Zip car. 24 There's a few of those, but a lot of people are 25

renting other people's car. Just wondering if
we're collecting sales tax on those.

Perfect. All right.

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trips.

SECRETARY HASSELL: I believe that the answer is yes, but the General Assembly amended the statute in order to reduce the \$2.00 fee, so that it's, in effect, prorated for shorter trips, to make it less burdensome on those shorter

REPRESENTATIVE ORTITAY: And who's responsible for remitting that tax, is it the company, the individual?

SECRETARY HASSELL: It is the company.

REPRESENTATIVE ORTITAY: Okay.

Mr. Secretary, I want to go into your testimony a little bit and talk about some of your focus on Lean. On page 2, second paragraph, you talk about the merger of your inbound and outbound call centers. I was wondering if you could quantify if there was a cost savings there right now. How much did it cost you to merge everything together, as far as programs, staffing, all of that?

If you could quantity some costs and maybe some cost savings there if there was any to

realize.

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SECRETARY HASSELL: I don't -- I don't know a specific number for cost, but I would say that the cost of those kinds of reorganizational changes are not large. I mean, we're mostly talking about maybe moving people from one floor to another within Strawberry Square or something like that. Those are not large numbers.

The benefit, I think, is already visible, in terms of the wait time on our phones as people are trying to reach the Department and we have -- prior to these changes, we came out of a period where there was a tremendous amount of frustration among taxpayers who were trying to reach the Department and they would very often get a busy signal. And if they did get through and get into the queue, then they might be waiting 20 or 25 minutes, A very long time.

REPRESENTATIVE ORTITAY: Right. And I understand that. And I'm sure that helps them get what they need, but it's just, in the long run, are you expecting any cost savings out of it?

I know we all want better service among our government departments and agencies,

and that's important, too. But just, when we're talking about Lean, to me, I'm looking at financially bringing cost savings back to the taxpayer, as well. And I didn't know long term if you're projecting any tax savings with that program or that merger.

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SECRETARY HASSELL: Not off the top of my head, Representative. I think we have -- a number of the Lean innovations that we've put into place have tackled areas where we have problems with backlogs and staff unable to keep up with the work that they're assigned. And once we make these kinds of changes, then they're actually able to do their job more effectively and to keep up with the incoming work.

REPRESENTATIVE ORTITAY: Okay. I'm -SECRETARY HASSELL: It probably
doesn't reflect itself in the budget savings.

REPRESENTATIVE ORTITAY: All right.

So any costs that you had doing that merger, you were able to absorb into your current year budget without any problems. Now, on the next page of your testimony, on page 3 at the top, you discuss the three new bureaus that you created, basically merging a few of them together.

And then you say you created a number of efficiencies. Basically the same question as the first: what kind of efficiencies, how much money did you save, projected to save, and was there any cost to the taxpayer about that?

SECRETARY HASSELL: I -- again, I can't think off the top of my head about specific savings within our budget. These are changes that I -- I think the answer is the same, that we'll allow our staff to do their jobs more efficiently and avoid situations where we have backlogs or where we're providing poor service to taxpayers.

REPRESENTATIVE ORTITAY: Okay. So in these cases, you're defining efficiency as better service at the same dollar amount, essentially. And I'm just trying to drill down to it financially. I'm not say that's a good thing or a bad thing, just trying -- and then, in the second to last paragraph on page 3, you talk about the Lean projects that the employees have recommended. You said there's 100 Lean projects that have either been completed or underway throughout the Department.

Have any of those projects resulted in

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any measurable cost savings to your department.

DEPUTY SECRETARY HEIDINGSFELDER:

Just to clarify, our Department has reduced complement by well over 300 positions in the last 10 years. So the lack of any type of Lean or efficiency projects or measures were our customer service has declined because of those complement reductions. So these efforts that we're undergoing now with reorganizing and with Lean projects are simply to improve customer service with the reduced staff that we've already realized.

appreciate that. I guess, you know, I'm glad we're providing better service, but we are tasked every year with putting together an annual budget. And when we're looking at numbers and when I hear Lean and more efficiencies, I think financially. I think dollars. Again, I'm glad we're providing better service. I think it was much needed.

And if Mr. Chairman will allow me just one more quick question? Nope. All right.

Well maybe I'll get around round, but thank you. Thank you.

MAJORITY CHAIRMAN SAYLOR: 1 2 Representative Heffley. REPRESENTATIVE HEFFLEY: Thank you, 3 Mr. Chairman. 4 And just real quick, to follow up on 5 Representative Lawrence's question earlier on the 6 when are you looking at issuing the 7 Lottery. RFP? It's been about three years now. 8 when is that going to come out? EXECUTIVE DIRECTOR SVITKO: 10 So the RFP was issued. And now the responses have been 11 received and we are in the evaluation phase. 12 REPRESENTATIVE HEFFLEY: okav. 1.3 right now, there's currently one vendor that 14 provides all of the services for Lottery, 15 correct? 16 EXECUTIVE DIRECTOR SVITKO: Correct. 17 REPRESENTATIVE HEFFLEY: Okay. 18 19 guess in light of recent articles and kind of the relationship between the Lottery and that vendor, 2.0 how can -- how can we be confident and be sure 21 that the interests of the PA senior citizens that 22 rely on this funding are going to be the utmost 23

Is there any deemed conflict with sort

and number one priority?

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of a lot of back and forth between the employment folks that work for the vendor and the Lottery, as well? Is there any conflict in that? I know the Auditor General had recently stated he was going to look into how the RFP and how that process was being done.

What can we do to ensure our senior citizens and the taxpayers in this Commonwealth that rely on those Lottery Funds that there's no conflict because there just seems like a lot of coziness there.

EXECUTIVE DIRECTOR SVITKO: So one thing we can and do do is allow the Department of General Services to run that procurement. Right. It's not run by the Lottery. We are obviously the subject matter experts, but we don't run the process.

The other thing we've done already was to hire that external consultant that specializes in big government procurements to come in and ensure that those procurements are being run fairly.

REPRESENTATIVE HEFFLEY: It just seems like this has been a long time without a long outstanding relationship with this one particular

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vendor, and I think it's just important that we ensure that the number one priority in the Lottery in everything going forward is that that revenue continues to come in. We obviously have an aging population. The revenue has been growing, which is good.

There's been, you know, obviously shifts to Keno and iGames and a lot of other things that are coming down the line and I just want to ensure that we're keeping a watchful eye on how those contracts are awarded and ensuring that the number one priority is the senior citizens of Pennsylvania.

EXECUTIVE DIRECTOR SVITKO:

Representative, I can assure you that the fact that we benefit older Pennsylvanians is something that the -- and the employees at the Lottery and all of us are incredibly proud of and passionate about, and it's something that we talk about a lot inside our walls. And so benefitting older Pennsylvanians is always, first and foremost, at the top of our minds in our everyday efforts.

REPRESENTATIVE HEFFLEY: Thank you, Mr. Chairman.

MAJORITY CHAIRMAN SAYLOR:

1 Representative Hahn.

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REPRESENTATIVE HAHN: Thank you,
Mr. Chairman.

I kind of want to keep on the same line with the Lottery. So I want to go back to the skills games. So I'm concerned about the stability of the programs in the Lottery Fund, as well. So I think you had mentioned there was a \$200 million loss, you feel it's a loss that the skill machines are taking from the Lottery Fund; is that what I understood?

right. At the current penetration rate, the number of machines -- and it's, again, there's about -- there's over 7,000 machines right now, just in Pennsylvania Lottery retailers. So that's in over 2,500 retailers, about 25 percent of our network have at least one machine. And given -- given that penetration rate, we estimate \$200 million in lost scratch off sales every year.

REPRESENTATIVE HAHN: So you've actually seen a loss in those facilities.

EXECUTIVE DIRECTOR SVITKO: There's no

-- yes.

REPRESENTATIVE HAHN: Okay.

EXECUTIVE DIRECTOR SVITKO: We have.

REPRESENTATIVE HAHN: So it's

estimated, but I mean, you've actually seen the decrease in sales. And it was mentioned that the skills pay in \$3.1 million, but that's going to the General Fund then. That's not going to the Lottery Fund; is that correct? Because that's going in a sales tax.

EXECUTIVE DIRECTOR SVITKO: It's my understanding that there's no benefit to Pennsylvania seniors from -- in the Lottery Fund from those machines.

REPRESENTATIVE HAHN: Okay. And I know I have a bill that makes them illegal. And then the question is, can we somehow regulate them and bring them back in for clubs or whatever.

Is that something you would want to support if you felt it was coming to bring in more revenue, to bring them back in as regulated machines?

EXECUTIVE DIRECTOR SVITKO: So I think regulating is a risky endeavor because there is a lot of gaming in Pennsylvania. All of, you know,

all -- and I'm talking about the legal options right now. And they haven't all been rolled out Right. And so until that happens, until we're all able to understand and, you know, analytically prove the impact of each one of those as having on the other legal form of gaming, until we're in that position, I think adding more gaming is absolutely a risk. risk not only to the Lottery, but to all of the legal sanctioned, already-proved gaming options available.

REPRESENTATIVE HAHN: And you mentioned earlier you feel, along with all of the other departments, that you feel that the skills games are illegal.

What are you doing, along with the other departments, to protect the Lottery Fund from that?

EXECUTIVE DIRECTOR SVITKO: So we're not an enforcement agency. And so we really can't do anything about those machines. What we are doing is everything we can do to be convenient for retailers to sell and players to play, relevant to a whole new audience of Lottery players, ubiquitous -- we want to be everywhere

people are looking for entertainment; we want to be there -- and modern. We're embracing technology and using it to grow our sales and profits for older Pennsylvanians.

REPRESENTATIVE HAHN: And I know you have a lot of advertising. We see Gus on TV all the time about buying the lottery tickets, the instant tickets. So is that helping with your sales? Do you feel that's bringing sales back up?

EXECUTIVE DIRECTOR SVITKO:

Absolutely. Advertising works. It's the same reason that Pepsi and coke and Frito-Lay and all of these humongous consumer package goods companies advertise, right, they spend a ton of money on advertising because in a crowded market you have to maintain top of mind awareness. And if people don't think about you -- well, if they don't see you, they're not going to think about you.

REPRESENTATIVE HAHN: But it's not making up the \$200 million that we're losing, that you feel we're losing?

EXECUTIVE DIRECTOR SVITKO: No. We are losing \$200 million. And again, a year ago,

you.

that revenue impact was \$100 million -- \$115 million. It's now over \$200 million. If nothing is done a year from now, it's going to be still dramatically worse.

REPRESENTATIVE HAHN: Okay. Thank

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN SAYLOR:

Representative Samuelson.

REPRESENTATIVE SAMUELSON: Thank you, Mr. Chairman. And thank you for the opportunity to be here on behalf of the Aging and Older Adult Services Committee, along with my colleague, the majority chair.

Discussion of the Lottery, I want to ask about the overall profits on the Lottery, but I do know that our Lottery has one of the most efficient managements in our government. I believe in past years the administrative cost is about 2 percent of the overall budget, so that's appreciated.

I also recall a debate we had about seven years ago when a prior Governor wanted to privatize the entire management of the Lottery and was talking about having a contract with a

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firm in London and a consultant from Chicago, with an upper limit of \$30 million for that contract. Thankfully, that stopped and did not happen, and our Lottery continues to be managed right here in our State government.

I also do know a couple of the speakers have talked about the Auditor General's interest, and I do want to concur. Auditor General Eugene Depasquale is a -- runs a very good operation and that audit is certainly welcome.

My question is on the overall profits. I know the sales were \$4.5 billion dollars last year. And the testimony from the Secretary said that the amount of profit benefitting older Pennsylvanians is more than \$1 billion for eight years in a row. You just answered Representative Hahn's question about the challenges from the so-called skills games.

How is that number, was it down slightly? I think it was \$1.1 billion last year.

Am I remembering correctly?

right. We generated \$1.4 billion worth of profit. This year, we expect to generate less.

1 And there's a couple reasons for that.

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First and foremost, last year, we had humongous multistate jackpots. So we had Powerball and Mega Millions, jackpots, and those huge jackpots drive sales. But also, the skill machines. Skill machines have continued to impact, especially scratch off tickets and scratch off tickets comprise 70 percent of our \$4.5 billion worth of sales. And they are a growth product year after year after year. We're generating high single digits worth of growth the last few years.

We are continuing to see that impact of those illegal skill machines, and to the tune of about 7 percent. So if you take off that 7 percent of sales, scratch off tickets are not growing the way they have been in past years. And looking forward, the budget years and in the out years, you'd see that we project even less growth in the scratch off. Matter of fact, we project zero growth in the scratch off tickets because of that skill impact.

REPRESENTATIVE SAMUELSON: Okay. And I want to follow up -- I know the Lottery Funds senior programs in Pennsylvania since the 1970s.

And currently, the Lottery Funds the Property Tax Rent/Rebate, prescription drug programs, transportation programs, and our Area Agencies on Aging all across Pennsylvania. I do want to ask about the Property Tax Rent/Rebate follow-up earlier in the discussion between the Secretary and Representative Gainey about the number of people benefitting from the Property Tax Rent/Rebate.

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Every single legislator up here, in our offices, we help people with the Property Tax Rent/Rebate. Last year, my office got up to -- I think it was 999 folks that we helped with the rebate. I want to commend the Department. You've made some changes in the program book to highlight the income limits. You've always distributed the booklets early. I think they went out January 15th this year. So already, my office has helped 217 people with the rebate. It's ahead of the pace from last year.

The question though is, at these budget hearings just a few years ago, there were 605,000 people benefitting. Now, it's down near about 550,000. You talked about bracket creep as people's incomes go up even by a small amount,

then they lose the ability to qualify. I know there's been a small Social Security increase 10 of the last 13 years and that contribute to the number falling. So I'm a firm believer that we should adjust these limits. It's been 13 years. The last time the income limits went up was January of 2007.

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Thirteen years is a long time, and I think it's high time the legislature pass legislation to raise those income limits for homeowners and renters. So I wanted to reinforce that point. I know you said as long as the income limits remain fixed, the number of the folks will continue to decline. Well, that's on us. We should pass legislation to raise those income limits.

One question though, when people are notified that they've successfully filled out the application, in past years, I think they got a phone call. Is that -- and is that phone call not asking for them to give information over the phone, is it just notifying them? You know there are a lot of scammers out there who are calling and asking for personal information, asking for social Security numbers.

How does the Department distinguish 1 their phone call notifying folks of an 2 application from all the scammers that are trying 3 to get seniors to give up their personal 4 information? 5 SECRETARY HASSELL: Right. And that's 6 a great question, Representative. The Department 7 does make use of an automatic dialer in order to 8 inform people who have filed an application for a rebate to let them know that it's been received. 10 And --11 REPRESENTATIVE SAMUELSON: You don't 12 have to submit your own Social Security number 1.3 when you get that automatic call, do you? 14 SECRETARY HASSELL: No. 15 16 REPRESENTATIVE SAMUELSON: Thank you. SECRETARY HASSELL: That is correct. 17 There is no information needed. It's simply an 18 19 informational call out to them to let them know the status of their application. 20 MAJORITY CHAIRMAN SAYLOR: 21 Representative Peifer. 22 23 REPRESENTATIVE PEIFER: Thank you, chairman. Thank you, Secretary, for being here. 24

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You know, there's been a lot of talk

today about combined reporting and the Governor's 1 proposal and what you can do through your 2 Department in determining what the numbers would 3 look like. And you know, we've had many hearings 4 here over the years about combined reporting and, 5 you know, the effects on business, you know, what 6 we should do to provide a better economic climate 7 for businesses, that would attract businesses 8 here. And we've always heard that 9.99 percent rate is very unattractive to businesses to stay 10 here, to relocate here, and we want just the 11 12 opposite.

So we're all intrigued by the concept of reducing that rate, but it just seems like we're not able to circle the wagons on this concept. You gave us great information today on your consolidated estimates that are being filed, which gives you projected numbers. The IFO takes a more statistical approach to their numbers, which are somewhat different, that we're trying to work through.

But has anyone actually sat down with the business leaders and talked to them in this Commonwealth and said, does this help you or does this hurt you?

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SECRETARY HASSELL: We talk with business people frequently. And I'm just speaking for myself at this point, this is a frequent topic of conversation and questions coming to the Department. And for that matter, I know that the administration as a whole -- this has been something that the Governor has been interested in for many years and believes would be a good thing for the Pennsylvania economy. And I know he's talked to many business leaders about this.

REPRESENTATIVE PEIFER: When was the last time we actually had a study on combined reporting for maybe an outside group that can analyze -- on the business side, we have great multistate tax professionals that could probably answer many questions here.

Have we ever had an analysis from the outside on what this proposal looks like, as far as gaining some type of like revenue neutrality going forward?

DEPUTY SECRETARY GILL: There have been a lot of studies done that are not PA specific. Most of them have to use publicly available data, which is what the IFO did. And

the shortcomings with that are that they're using cash collections netted refunds from the Census Bureau. The data is broken down by fiscal year instead of tax year, and they cannot break out liabilities versus cash.

So when we look at a State's cash collections for a fiscal year, it does not match tax liabilities for a year. So the most precise way to do it is to use another State's data, which is what Revenue did. We used Minnesota data. We've done this three times. Our neighbors to the east, New Jersey, have recently enacted combined reporting and we intend to ask them for their data to do a different study. So to my knowledge, I'm not sure anyone has done a study such as we have using actual tax return data.

REPRESENTATIVE PEIFER: Yeah, and I see that from the IFO report. I mean, it looks like New York and New Jersey already do combined, although Maryland is separate reporting. So you know, my concern is it sounds like a great concept, but it's been here a long time and we just don't seem to have movement to the point where, you know, our -- you know, somewhere we're

not connecting and somewhere, somehow we just need to find a place where we can move forward if that's the right -- if that's the right approach. My concern is that we're not hearing from the entire business community and whether it's favorable.

Now, I did hear someone say that 95 percent of businesses would pay less. Well, that's the first time I heard that.

SECRETARY HASSELL: The same or less.

REPRESENTATIVE PEIFER: The same or

less. So my concern is for the other five percent who are paying a lot more maybe in that situation or wouldn't, you know, would that -- would something like this drive them out of the Commonwealth because it's such a key economic issue for them?

DEPUTY SECRETARY GILL: I -- I don't believe so, because a majority of States now have combined reporting. So if they were to leave Pennsylvania and go to another State, the odds are there that that state would also have the same combined reporting regime.

REPRESENTATIVE PEIFER: Do we ever do exit interviews with businesses that would be

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leaving the Commonwealth? There's an e-mail chain that we receive from a colleague from central PA who discussed, shortly, a business leaving the Commonwealth. And when you read those, it's painful. Right. It's painful for all of us to see a quality name leaving our wonderful Commonwealth going somewhere else.

Do we ever have exit interviews with the Department of Revenue with these leaders asking them why?

SECRETARY HASSELL: I can't say that that's something that we have done. But just stepping away from the tax issue for a moment, something that the administration is very interested in, and I think has -- I've heard a significant amount of interest from the business community as well as members is to work on workforce development and making sure that companies that want to hire in Pennsylvania are actually able to find the employees that they need. And that's outside of my area of expertise, but as I hear those conversations, I know that that's been an area of mutual interest between the administration, the business community, and labor unions across the board,

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that that's something that we can all work on together in order to improve the business climate in Pennsylvania.

REPRESENTATIVE PEIFER: Yeah, I think that's something that, you know, many of our businesses do when they lose key employees and I think that that's something we should do with our business climate. And again, it's just not, obviously, Revenue. I mean, you've got Labor & Industry. You've got, you know, many, many different entities in the Commonwealth, you know. But when we lose really good companies in the Commonwealth, that's really painful to all of us.

So thank you, Secretary.

Thank you, Chairman.

MAJORITY CHAIRMAN SAYLOR:

Representative Bradford.

REPRESENTATIVE BRADFORD: Thank you, Chairman Saylor.

And actually, I'm glad to follow

Representative Peifer. I was actually going to ask some similar questions about combined reporting. And I would just begin by saying something that I think actually triggers a memory I have. A County commissioner once told me when

they do a reassessment, a revenue neutral reassessment in the county, no one remembers if you cut their taxes. Everyone whose taxes go up very much remember. And everybody in the middle believes you probably got screwed in that transaction somehow, too, and they're not fully happy with it either.

And it reminds me, to do -
SECRETARY HASSELL: We are very
familiar with this phenomenon.

REPRESENTATIVE BRADFORD: Yeah. So when you hear that 95 to 5, can you give me an idea, having looked at actual returns, what that 5 percent looks like? What effective rate are these folks paying?

DEPUTY SECRETARY GILL: I don't know that I can speak to an effective rate. I will say that under separate company, many of them are paying zero. And so the switch is from going to zero to having a positive combined income that they would pay something. So even with a rate cut, these folks would be paying more because currently many of them are not paying anything.

REPRESENTATIVE BRADFORD: And I think that's kind of my concern in this. If you're

paying zero, your problem with combined reporting isn't fundamentally with fairness. Your problem is you just don't want to pay anything. You've got a pretty good deal going under the current system. And I agree very much with what Representative Peifer said. We need to create some trust. And this issue has been banging around there forever, but I think there's a concept that even my most conservative friends would agree, which actually I think was the basis of the Federal tax cuts in 2017.

I know you had mentioned the Tax Cuts and Job Act, but the idea that when we can broaden the base, that allows us to lower rates. And that is an idea that should be able to get bipartisan support. And when you have folks that are likely paying zero in taxes, if we can get them to pay something, it strikes me that this is a great way, frankly, not in a revenue positive way -- because when I look at your proposal, yes, in year one, it brings in \$240 dollars. And I heard some skepticism, but I would encourage folks to look all the way down into the out years.

This is truly a business tax cut that

the Governor is proposing, and not just the rate. 1 The rate is a big stop sign right now to the 2 business community. Many of us on the 3 progressive side realize that 9.99 is not 4 something we want to be tethered to as a 5 Commonwealth, but when you're talking about 6 dropping from 8.99 to next year 8.29, to '23 7 going to 7.9, to '24 going to 6.99, 2025, you go 8 to 5.99, but in real dollars to the -- real revenue dollars to the Commonwealth, you're 10 actually negative a half a billion dollars in the 11 12 out years.

So this is not only a cut in the rate, this is not only something the business community should welcome, this is something that is a true in dollar and cents way a tax cut; is that a fair assessment?

SECRETARY HASSELL: That is absolutely right over the long term. And the model, of course, for that gradual decline is for the successful effort to get rid of the capital stock tax, which as you know occurred over several administrations of both parties, and was finally completed on Tom Wolf's watch --

REPRESENTATIVE BRADFORD: Right.

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SECRETARY HASSELL: -- in 2015.

REPRESENTATIVE BRADFORD: And my concern is, to go back to that 95 to 5 split is you're never going to convince that 5 percent that this is a good idea, because if you're getting away with a free lunch, paying anything is a substantial increase in your tax liability.

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And I feel as though, there's people of goodwill -- Mike being one of them -- who would engage on this issue, but we need to get beyond just kicking the tires on this and actually say, what do we need to do to get that rate down from 9.99. And I think the Governor's proposal gets us to finally close the Delaware loophole. It's revenue positive in year one, and that's great for this budget year, but we should be mindful that it is a -- it has a revenue cost in the out years.

Another thing I just wanted to also follow up with, and this skips around a little bit, is minimum wage. Again, sometimes I think we fail to take the good news that's in front of us. I was kidding the Chairman earlier, but if you get a 42 to 7 vote in the Senate, that's a pretty rare thing these days. I think it might

be -- they saw the numbers in a way that made them willing to grab onto this proposal. We would bring in \$133 million in new sales and use and PIT in year one, with a cost of \$10 million, in order to give almost a million Pennsylvanians a raise under a -- under a minimum wage increase in Pennsylvania.

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It just strikes me -- and I get it, people want more studies, and we can study this to death, but anecdotally, New York has a 4-percent unemployment rate. They have a \$13.00 minimum wage. Maryland has a 3.5 unemployment rate; they're at \$10.10 now, I believe. New Jersey is at 3.5-percent unemployment; they're at \$10.10. Delaware is 3.9-percent unemployment, and they're at \$8.75. And even Ohio at 4.2 percent is at \$8.70.

So we can look for more studies, but the numbers in our neighboring States are obvious that a minimum wage increase is not going to be this blowout of our unemployment rate. In fact, it's something that our neighbors States show us is not only sustainable, it's a way to give a million Pennsylvanians a raise, bring revenue into the Commonwealth. I don't know if we need

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more studies. I fear that what we need is some political courage to do these things. And with that, I will yield back my already-expired time.

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So thank you, Chairman.

MAJORITY CHAIRMAN SAYLOR: Well, first of all, I have to disagree with my colleague that we didn't really hear the answers today to the question of \$133 million. What we hear today was a lot of I don't know, I don't have the information, I'll get back to you. So Mr. Secretary, I'm going to ask you to come back at another time. We will give you a list of questions that were not answered today. We'll have those questions at least the day before we have the next hearing.

I think there's a disconnect. I have great respect for you, Mr. Secretary, but I believe there's a disconnect between the administration and their policies and the Department of Revenue that you don't have answers to a lot of these questions. And I think that the Committee and the taxpayers of Pennsylvania deserve to have some straight answers. If we're going to enact any of these policies, we really do have to know. The last thing we want to do,

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at least on the House side, is to pass a budget, then the revenues don't match up to the forecast.

So we really need to know the formulas. We really need to know what exactly to expect in next year's budget. We've had a lot of surprises in the current year's budget that didn't live up to promises made by the administration. So I'm going to ask you to come back. We'll get those questions over to you at that time. And then we'll reschedule with your office to come back here.

But I do think it's important that as we start analyzing this budget, revenue is critical. This Governor is proposing \$2 billion more in spending, a huge increase over last year, and about \$5.5 billion in new borrowing. And this budget could really get blown out of proportion if we don't have the right revenue figures.

Right now, the IFO, including the administration, believe that the surplus is going to be between \$240 and \$300 million. That doesn't cover everything that the Governor is proposing. So we really need to drill down into these numbers that you can give us, as we will

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talk to the IFO today, so that we will know where
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      we're headed. But I appreciate your time today
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      and that of your staff, and we'll be in contact.
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                  Thank you very much.
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                  SECRETARY HASSELL: Thank you,
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      Mr. Chairman.
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                  MAJORITY CHAIRMAN SAYLOR:
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      Committee will reconvene at 1:15.
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CERTIFICATE

I hereby certify that the proceedings are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same.

Tracy L. Markle
Tracy C. Markle, Court Reporter